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1	ATTENDEES
2	THE PLANNING COMMISSION:
3	Henry Riggs - Chairman Jack O'Malley - Vice Chair
4	Vincent Bressler Katie Ferrick
5	John Kadvany Melody Pagee
6	Kirsten Keith (Not present)
7	
8	CITY STAFF
9 10	Deanna Chow, Senior Planner Justin Murphy, Development Services Manager Thomas Rogers, Associate Planner
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14	
15	BE IT REMEMBERED that, pursuant to Notice of
16	the Meeting, and on September 14, 2009, at the City Council
17	Chambers, Menlo Park, California, before me, MARK I.
18	BRICKMAN, CSR No. 5527, State of California, there
19	commenced a Planning Commission meeting under the
20	provisions of the City of Menlo Park.
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1	AGENDA	
2		Page
3	Call to Order - 7:02 PM	4
4	Roll Call	4
5	A. Public Comments (None)	
6	B. Consent (None)	
7	C. Public Hearing	
8	1. Re Bohannon Development Company 101-155	
9	Constitution Drive and 100-190 Independence Drive	
10	(Menlo Gateway Project)	5
11	Staff Report - Thomas Rogers	8
12	Presentations by Consultants:	
13	Rodney A. Jeung	13
14	Mark Spencer	28
15	David Doezema	35
16	Public Comments -	45
17	Commission Comments:	64
18	D. Commission Business	
19	1. Review of planning items:	144
20	E. Reports and Announcements - (None)	
21	Adjournment	145
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1 CHAIRMAN RIGGS: Good evening and welcome to
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- 2 the Menlo Park Planning Commission for September 14, 2009.
- 3 Tonight we have at the Commission from my left John Kadvany
- 4 and Jack O'Malley. I am Henry Riggs. To my right is
- 5 Melody Pagee, Vince Bressler and Katie Ferrick.
- 6 The staff tonight from the left, we have Deanna
- 7 Chow, our Senior Planner; Justin Murphy, our Development
- 8 Services Manager and Thomas Rogers, our Associate Planner.
- 9 We begin our hearings with public comment. This
- 10 is -- under public comment, the public may address the
- 11 Commission on a consent calendar item or any subject not
- 12 listed on the agenda within the jurisdiction of the
- 13 discussion.
- When you do so, please state your name and city,
- 15 your political jurisdiction in which you live for the
- 16 record.
- 17 The Commission cannot respond to non-agendized
- 18 items, other than to receive testimony and/or provide
- 19 general information.
- I see I do have cards for the public hearing.
- 21 All right? If there's no one for public comment at this
- 22 time, we will close the public comment period.
- 23 Move on to our consent calendar. We do not have
- 24 a consent item tonight, so that brings us right to our
- 25 public hearing.

- 1 Let me briefly review our process tonight.
- 2 After I read the item, which is conventionally known as the
- 3 Bohannon project, the -- we will introduce staff, the
- 4 consultant will present. There is a fairly lengthy
- 5 presentation. Then as usual, the Commission will have
- 6 questions for staff.
- 7 We'll limit ourselves to questions at that time
- 8 so that we can move on to public comment before we bring it
- 9 back up here for specific questions and comments.
- 10 So the hearing tonight is a request for a
- 11 General Plan Amendment, Zoning Ordinance Amendment,
- 12 Rezoning, Development Agreement.
- 13 I see Architectural Control written in here,
- 14 although I don't believe that's the case. Thomas; is that
- 15 right?
- 16 MR. ROGERS: There is an Architectural Control
- 17 component to this application, yes.
- 18 CHAIRMAN RIGGS: All right. Tentative Parcel
- 19 Maps, Heritage Tree Removal Permits, Below Market Rate
- 20 Agreement, an Environmental Review/ for Bohannon
- 21 Development Company, 101 to 155 Constitution Drive and 100
- 22 to 190 Independence Drive, Menlo Gateway Project.
- 23 Again, this is a summary of the project. This
- 24 is a General Plan Amendment to create a new mixed use
- 25 commercial business park land use designation which would

- 1 allow research and development facilities, offices, hotel/
- 2 motel, health fitness centers, cafe and restaurant and
- 3 related commercial use.
- 4 The maximum floor area ratio or FAR would be set
- 5 at one hundred percent for offices, R&D and related
- 6 commercial facilities. Twelve and a half percent for
- 7 health and fitness centers, cafes and restaurants, day care
- 8 facilities and related retail and community facilities, and
- 9 25 percent for hotel or motel use for a maximum total FAR
- 10 for 137.5 percent.
- 11 Secondly, the General Plan Amendment is to
- 12 change the land use designation of the properties from
- 13 limited industry to a new mixed use commercial business
- 14 park designation.
- 15 Third, the Zoning Ordinance Amendment is to
- 16 create the new M-3 -- that is mixed use commercial business
- 17 park zoning district -- to allow for uses and FAR as stated
- 18 in the corresponding General Plan Land Use Designation.
- 19 In addition, the M-3 zoning district would
- 20 permit a maximum building height of 140 feet and a maximum
- 21 number of 235 hotel rooms, would specify use based off-
- 22 street parking requirements.
- Four, rezoning the properties from M-2, general
- 24 industrial, to the new M-3, mixed use commercial business
- 25 park.

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1 Five, Development Agreement to create vested
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- 2 rights in project approvals, address implementation of the
- 3 proposed design and infrastructure improvements in the
- 4 project area, and specify benefits to the City.
- 5 Six, architectural control approval of specific
- 6 project plans for the construction of new buildings with a
- 7 maximum of 955,170 square feet of gross floor area -- that
- 8 would be the 137.5 percent FAR -- and a maximum building
- 9 height of 140 feet.
- 10 Specifically the Construction (sic) Drive site
- 11 would include two eight-story office buildings totaling
- 12 494,669 square feet, potential neighborhood serving,
- 13 convenience retail and community facility space, two
- 14 multi-story parking structures.
- The Independence site would include a 200,000
- 16 square feet eight-story office building, a 171,563 square
- 17 foot eleven story 230 room hotel, a 68,519 square foot
- 18 health and fitness center, a 4,245 square foot restaurant,
- 19 potential neighborhood serving convenience retail and
- 20 community facility space, and a shared multi-story parking
- 21 structure.
- 22 Seven, the tentative parcel maps, one on the
- 23 Independence site and one on the Constitution site, to
- 24 merge lots, adjust lot lines and establish easements.
- 25 Eight, heritage tree removal permits to remove

- 1 forty heritage trees on the Independence site and 32
- 2 heritage trees on the Constitution site.
- 3 Nine, a BMR agreement for the payment of in-
- 4 lieu fees associated with the City's below market rate
- 5 housing program; and ten, the Environmental Impact Report
- 6 or EIR to analyze the potential environmental impacts of
- 7 the proposal.
- 8 Specifically this public hearing will be an
- 9 opportunity to provide comments on the content of the Draft
- 10 EIR prepared for the project.
- 11 In addition, the Commission will hold a study
- 12 session on October 5 to review the proposed project in more
- 13 detail, including the fiscal impact analysis and potential
- 14 public benefit ideas.
- Thomas.
- MR. ROGERS: Thank you.
- 17 As noted earlier, staff will now provide a brief
- 18 project summary to orient the proceedings for this evening.
- 19 The presentation on behalf of staff, I'm Thomas
- 20 Rogers. I will be giving a project summary. And I'll hand
- 21 things off then to Rod Jeung from PBS&J, the City's
- 22 environment document consultant for an overview of the
- 23 Draft EIR.
- Next, Mark Spencer from DKS Associates will
- 25 provide an overview of traffic and circulation section of

- 1 the EIR, and David Doezema from Keyser Marston Associates
- 2 will provide information about the housing needs analysis
- 3 that was done for the EIR, which is available as an
- 4 appendix.
- 5 The order is a little bit different than what
- 6 was printed in the staff report, but we believe this makes
- 7 for a more efficient meeting. So to give the Commission a
- 8 sense, we'll change the order to what's shown on the slide.
- 9 The project location is located near the
- 10 intersection of US 101 and Marsh Road, and it's made up of
- 11 two sites, informally known as the Constitution sites on
- 12 the northeast and then Independence Drive on the southwest.
- 13 Dialing in a little bit closer here on the
- 14 project sites, the Independence Drive site -- sorry. The
- 15 Constitution Drive sites is made up of parcels numbered 101
- 16 to 155 Constitution Drive. The total lot area of these
- 17 sites is approximately nine acres.
- 18 On the southwest, the Independence site, which
- 19 abuts US 101, is made up of four parcels -- sorry. Five
- 20 parcels addressed 100 to 190 Independence drive. These
- 21 parcels total approximately seven acres in size.
- 22 This provides -- this illustration provides an
- 23 overview of the proposed development showing in the bold
- 24 colors both these sites with the proposed development on
- 25 there.

- 1 We're going to dial in on the Independence Drive
- 2 site first. Again, this is the one abutting 101. On
- 3 -- going from left to right, there would be an office/R&D
- 4 building, research and development totaling 200,000 square
- 5 feet, of which up to 3,000 could be exchanged for retail or
- 6 community facilities.
- 7 Moving over to the right, there's a parking
- 8 structure which has a size that's somewhat in flux. The
- 9 total size of that parking structure would be 1,017 spaces
- 10 to 1,230 spaces.
- 11 Moving over to the right, there is a hotel/
- 12 health club integrated development that would total 171,563
- 13 square feet in size. That totals 230 rooms. The health
- 14 club component of that would be 69,500 -- 467 square feet,
- 15 and additionally there would be a cafe restaurant that
- 16 would be part of that comeplex at 6,947 square feet.
- 17 Moving to Constitution, there would be -- moving
- 18 from left to right a parking garage, two office buildings
- 19 and another parking garage. The two office R&D buildings
- 20 would total together 495,000 square feet.
- Of that, 7,420 could be neighborhood convenience
- 22 retail similar to the other developments.
- The parking garages, garage A on the left is 701
- 24 spaces. Garage B on the right would 803 spaces. In
- 25 addition, there would be 145 surface parking spaces, making

- 1 up for a total of 1,649 spaces.
- 2 As the chair noted, the project incorporates
- 3 several elements. First and foremost, there are amendments
- 4 to the General Plan and Zoning Ordinance Amendment creating
- 5 new mixed use commercial business park land use designation
- 6 and the new M-3 zoning district.
- 7 In addition, this is -- there's specific
- 8 development proposals that are being proposed that conform
- 9 to the proposed General Plan and zoning as I noted on
- 10 Independence and Constitution.
- 11 The M-3 and M-2 zoning districts differ in
- 12 several ways. Most notably the maximum allowed height
- 13 would be 140 feet under the proposed M-3 zoning from the
- 14 current 35 foot maximum, and in addition, total floor area
- 15 ratio, which is an expression of the maximum size of
- 16 buildings in relation to the size of the parcels
- 17 themselves, would be 137.5 percent, up from the current 55
- 18 percent maximum for light industrial, general industrial
- 19 uses.
- The specific development proposal is just a
- 21 total of the -- the developments that we went through when
- 22 we went through the site by site totals, and I believe that
- 23 that -- just to close, there's a bird's eye view, a
- 24 rendering that was prepared from a -- I believe a
- 25 helicopter-type view showing proposed development in

- 1 relation to its surroundings.
- 2 Before I hand things off to Rod on the
- 3 consultant side, just a reiteration, that the focus of the
- 4 meeting tonight will be on the Draft EIR, commenting
- 5 formally on the Draft EIR, which Rod will give you an
- 6 overview of.
- 7 As always, the distinction between Draft EIR
- 8 comments and other types of project comments can be hard,
- 9 so I want to encourage the Commission to -- to feel free to
- 10 ask if anything is more an EIR comment or more a comment
- 11 that would be appropriate, and you can cancel that, Rod. I
- 12 don't think that -- it's was okay when we did it before.
- 13 The file should also be up in the window below.
- 14 But the -- just to encourage the Commission, we
- 15 do have another study session scheduled, as the chair
- 16 noted, for October 5th. That will be much more general in
- 17 nature.
- 18 So to the extent that the -- there's anything
- 19 that is not directly related to the EIR, but you want to
- 20 express, just know that there's a -- another opportunity
- 21 coming up in just a few short weeks.
- There's always something with Microsoft.
- MR. JEUNG: I apologize.
- 24 MR. ROGERS: And another good opportunity would
- 25 be to just note that we have received two letters that were

- 1 distributed to the Commission, one from Morris Brown and
- 2 another from Elizabeth Lasensky.
- 3 These are available. I believe we made some
- 4 extra copies to put on the rear dais. Those copies are
- 5 out. If you guys could share, I'd appreciate that.
- 6 The deadline, as Rod is going to note, for
- 7 comments is the 21st of September, next Monday night.
- 8 Those comments could be relayed to me in e-mail or through
- 9 hard copies, but they need to be in our hands on the 21st.
- 10 With that, I'll hand things over to Rod.
- 11 MR. JEUNG: Thank you very much, Thomas.
- 12 Good evening, Chairman Riggs, members of the
- 13 Planning Commission and members of the public. My name is
- 14 Rod Jeung. I'm the project director on this assignment.
- 15 I'm with PBS&J. We're based out of San
- 16 Francisco, and I'm very pleased this evening to be before
- 17 you to talk a little bit about some of the summary
- 18 conclusions that came out of the Draft Environmental Impact
- 19 Report that our firm prepared.
- This will look rather familiar because I know
- 21 Thomas and Justin have already gone through it, but from
- 22 our perspective, what we're going to do is provide you with
- 23 a very brief overview to the California Environmental
- 24 Quality Act, which you'll hear us referred to as CEQA
- 25 throughout the presentation.

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1 I'll then go through a summary of some of the
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- 2 key conclusions that were identified in the environmental
- 3 document.
- 4 As Thomas said, I would like to stress that this
- 5 is a -- an opportunity for the public and the Planning
- 6 Commission and others to raise comments regarding the Draft
- 7 Environmental Impact Report, so I will go ahead and
- 8 identify the different methods by which we are seeking
- 9 public comments.
- 10 And then as we all know in Menlo Park, traffic,
- 11 traffic, traffic is very, very important, and so I'm going
- 12 to be turning a lot of the presentation over to Mark
- 13 Spencer from DKS, and then because of the importance of the
- 14 size of this public and the potential housing implications,
- 15 turn it over to David from Keyser Marston Associates.
- 16 There's something that was very important in
- 17 what Thomas described earlier as the project location and
- 18 it's something that I want to reiterate from a CEQA
- 19 perspective, and that is when you take a look at the two
- 20 proposed project sites, the Constitution site and the
- 21 Independence site, the first thing that we notice from an
- 22 environmental perspective is that those sites are already
- 23 largely developed.
- There's already some 220,000 square feet of
- 25 office and research development on those two sites, and

- 1 what that means is that as we begin to evaluate the
- 2 proposed project and the additional square footage that
- 3 would be allowed under the new M-3 zoning, we're not going
- 4 to be taking a look at that full development potential, but
- 5 we're going to net out the amount of the development that
- 6 is that is currently on the site.
- 7 Because what we're really concerned about is how
- 8 the existing conditions are going to change as a result of
- 9 the proposed project.
- 10 The second thing that I would note is that as
- 11 you look at the boundaries that define the project sites,
- 12 you see that there's the Bayfront segment on the north,
- 13 there's the Marsh/101 interchange on the west. There's
- 14 Highway 101 on the south.
- 15 So it's largely an isolated site. It's what we
- 16 might call an infill development site where we're looking
- 17 to intensify the amount of development that's occurring on
- 18 an area that's pretty much enclosed.
- 19 If you look at the areas that are currently
- 20 residentially developed -- and I want to point this out
- 21 simply because oftentimes we're concerned about the
- 22 potential sensitivity of residential neighborhoods and the
- 23 effects that they might experience as a result of increased
- 24 development potential.
- There is development over on the southeast side

- 1 or southwest side -- excuse me -- of the interchange, and
- 2 then there is the other residential neighborhood south of
- 3 the railroad tracks.
- 4 So from a proximity perspective, we don't have
- 5 sensitive receptors nearby the zoning site.
- 6 This again is just the area plan that Thomas
- 7 went over, and I just wanted to note that the two office
- 8 buildings on the Constitution side on the north basically
- 9 flank an open space feature that's intended to be an
- 10 amphitheater. So there is some open space relationship to
- 11 the Bayfront Park to the north of Menlo Park to the north.
- 12 There are two garages that are on either side,
- 13 the west and east sides of that project site, and then when
- 14 you look at the Independence side on the south, the office
- 15 building is right along the offramp of 101, the parking
- 16 garage is in between, and then the sports club or the
- 17 health club and the hotel are on the east side.
- 18 So from the benefit of those of you who may not
- 19 be familiar with CEQA, the California Environmental Quality
- 20 Act, what I do want to stress is that this is a fairly
- 21 structured, very much regulated process that we go through.
- 22 The California Environmental Quality Act, CEQA
- 23 guidelines that are promulgated by the state and various
- 24 court cases that have interpreted CEQA basically tell us
- 25 what documentation should be prepared, what topics, what

- 1 subject matter should be included, how that information
- 2 should be presented.
- 3 So there's already a lot of information.
- 4 There's a lot of guidelines that dictate what goes into an
- 5 environmental document.
- 6 It's important to understand that the California
- 7 Environmental Quality Act specifies that the EIR is an
- 8 informational document. It's just one piece of the puzzle
- 9 that you need to consider as decision-makers.
- 10 So as we go through the conversations tonight
- 11 and as you go into your study session later on, you'll
- 12 realize that the environmental impacts are but one piece.
- 13 You're also going to be considering to what
- 14 extent this project satisfies the goals and visions that
- 15 have been articulated in the Menlo Park General Plan.
- 16 You'll think about the fiscal benefits or
- 17 impacts associated with this. We'll talk a little bit more
- 18 about the housing implications of this project. We'll talk
- 19 about some of the demands that this project places on the
- 20 infrastructure, the road system, community resources and
- 21 natural resources, but the focus of the Environmental
- 22 Impact Report is really on the physical change that results
- 23 from this proposed project, and all those other pieces of
- 24 information that are going to be so critical to making a
- 25 decision are things that you're going to have to consider

- 1 in addition to the Environmental Impact Report.
- 2 As I mentioned, the California Environmental
- 3 Quality Act specifies for us all of the different types of
- 4 topics that have to be evaluated in a comprehensive
- 5 environmental document.
- 6 So as you can see on this list here, there are
- 7 some seventeen different topics ranging from land use to
- 8 hazards and visual quality, noise, traffic and circulation.
- 9 These are all the things that are examined as
- 10 part of the California Environmental Quality Act, and
- 11 they're -- they're comprehensive. They're intended to
- 12 cover all of the different jurisdictions within the State
- 13 of California. So there are going to be things that aren't
- 14 necessarily relevant to Menlo Park.
- 15 So, for example, agricultural resources, there
- 16 aren't such resources in the City.
- 17 To speak real briefly about the Menlo Gateway
- 18 CEQA Project to date, a Notice of Preparation was released
- 19 for this project back on June 29th, 2005.
- 20 A subsequent Notice of Preparation was issued
- 21 with the new application that came in from the project
- 22 sponsors. That Notice of Preparation was issued on May
- 23 29th, 2007, and the Notice of Preparation is simply an
- 24 announcement going out to the state and public and
- 25 interested parties that the City is intending to prepare an

- 1 Environmental Impact Report, but one of the key things that
- 2 we get out of that are responses to that Notice of
- 3 Preparation.
- 4 So there are various public agencies and
- 5 interested parties who can submit comments to inform us
- 6 better about those topics that really deserve more priority
- 7 or closer examination.
- 8 As I showed earlier, there are seventeen
- 9 different topics that we have to look at, but you have to
- 10 look at those topics through the lens of local community
- and to understand what's really going to be relevant.
- 12 So not only do we take a look at the comments
- 13 that came in in response to the Notice of Preparation, but
- 14 there were scoping sessions there were held, one before the
- 15 Planning Commission back in June 2007, and then that same
- 16 month before the City Council, and the purpose of the
- 17 scoping meetings was again to solicit input from the
- 18 community and from the decision-makers about which issues
- 19 are going to be most relevant, which issues are going to be
- 20 most important, and also what alternatives should be
- 21 considered in the environmental document.
- 22 All of that information was taken into account
- 23 as we began to develop the draft environmental document.
- 24 The draft environmental document that Chairman
- 25 Riggs read a little bit earlier was released on July 23rd,

- 1 2009, and then going beyond what CEQA requires as a
- 2 minimum, which is a 45-day review period, there's been a
- 3 sixty-day review period, and that public review period will
- 4 close on September 21st, next Monday.
- 5 What I tried to do on the next two slides is
- 6 capture in a very summarized fashion some thirty or forty
- 7 pages that appear in the summary of the Draft Environmental
- 8 Impact Report, and what I have here is on the left-hand
- 9 column all the different impact topics that were evaluated
- 10 in the environmental document.
- 11 And then I have three columns, one that's
- 12 labeled LTS for less than significant, one that's labeled
- 13 PF for potentially significant, and one that labeled SU for
- 14 significant avoidable, and what I tried to do is capture
- 15 within each of these different categories the range of
- 16 impacts that were identified in the Environmental Impact
- 17 Report.
- 18 So when you take a look at the first row, as
- 19 just an example, aesthetics and visual quality, there are a
- 20 number of different specific issues or impacts that are
- 21 identified within that broader topic.
- 22 Some of those issues or impacts were considered
- 23 less than significant, but there were some topics, some
- 24 impacts that are considered potentially significant, and if
- 25 there was a topic that was considered potentially

- 1 significant, it's our obligation under the California
- 2 Environmental Quality Act to suggest mitigation measures or
- 3 ways of reducing or alleviating those impacts.
- 4 If there is nothing checked on the far right
- 5 column under significant and unavoidable, that means that
- 6 the mitigation measures in our estimation would reduce the
- 7 impacts to less than significant.
- 8 If, however, there's a check mark in that far
- 9 right column under significant and unavoidable, it means
- 10 whatever mitigation measures we were able to devise working
- 11 with City Staff we deemed to be in -- un -- either
- 12 infeasible or not sufficient to reduce the impact to less
- 13 than significant.
- 14 So I'm sorry if that was a little long or
- 15 confusing, but again, just taking this across -- let me
- 16 just run through air quality.
- 17 There are some topics related to air quality
- 18 where the impacts are considered less than significant
- 19 and -- and no further analysis really warranted, no
- 20 developmental mitigation measures.
- 21 However, when we looked at the construction
- 22 period, roughly the five or seven plus years that it would
- 23 take to go ahead and develop this project as it's been
- 24 presented, there would be construction related emissions
- 25 associated with the construction equipment, the

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1 construction trucks that are driving to the site, the
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- 2 grading of the site, the demolition that would occur.
- 3 Each of those different activities during the
- 4 construction period would result -- result in emissions
- 5 that are greater than the thresholds that have been
- 6 established for significance.
- 7 There are mitigation measures that are
- 8 identified in the environmental document that we believe
- 9 would reduce those impacts to less than significant.
- 10 However, when you get to the far right column,
- 11 you see that there are certain emissions that are called
- 12 NOx or nitrogen oxides and PM for particulate matter.
- 13 Those two types of pollutants are going to
- 14 result in emissions that are greater than the thresholds
- 15 that have been established by the Bay Area Air Quality
- 16 Management District, and the mitigation measures that have
- 17 been identified in the Environmental Impact Report are not
- 18 sufficient to reduce it to less than significant. So those
- 19 are considered significant and unavoidable.
- 20 So I'm not going to read through every single
- 21 one of these. Suffice it to say that if there are
- 22 questions that come up during the course of the question
- and answer period, I'd be happy to come back to this, but
- 24 this is a summary of the information that's contained in
- 25 the environmental document.

1 As you can see in this first chart, just about

- 2 everything for every individual topic from aesthetics all
- 3 the way to hydrology and water quality, there are
- 4 mitigation measures that have been identified that would be
- 5 successful in reducing the impacts. Air quality is one of
- 6 those where we don't think that's possible.
- 7 The second chart shows all the other topics that
- 8 are evaluated in the environmental document from land use
- 9 through climate change.
- 10 Again, many of the issues, many of the impacts
- 11 within a particular topics are considered less than
- 12 significant.
- 13 There are two areas where there may be
- 14 potentially significant impacts related to construction
- 15 noise and the emission of greenhouse gases. There are
- 16 available mitigation measures to reduce those to less than
- 17 significant.
- 18 However, again, looking at the far right-hand
- 19 column, there's traffic noise, there's construction
- 20 vibration, especially if there's going to be any kind of
- 21 pile driving.
- There are intersection delays and roadway
- 23 congestion that Mark will talk a little bit about later,
- 24 and there's an issue related to water supply that I want to
- 25 highlight in a moment.

- 1 Those are the impacts that were considered
- 2 significant and unavoidable.
- 3 This is just another version of what I mentioned
- 4 as being those impacts that are considered significant and
- 5 unavoidable. There are four major areas: Air quality,
- 6 noise, traffic and water supply, and I will note that under
- 7 water supply, it's really specific scenarios under which we
- 8 might find the water supply in Menlo Park to be
- 9 insufficient and inadequate to support the proposed
- 10 project.
- 11 As you know, the General Plan Amendment and the
- 12 zoning allows for a range of different uses. In the event
- 13 that one hundred percent of the floor area that comes in at
- 14 these sites is for R&D, research and development, and they
- 15 all involve wet labs.
- 16 Under that particular scenario, we can envision
- 17 that there would be a significant water demand.
- 18 Similarly, when you take a look at the
- 19 cumulative conditions and you go out and look at scenarios
- 20 where you have multiple dry years, in those particular
- 21 circumstances, there would also be a significant
- 22 unavoidable water supply impact.
- 23 In conducting the Environmental Impact Report,
- there's an obligation to prepare and identify mitigation
- 25 measures to reduce the impacts to less than significant.

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There's also an obligation to take a look at
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- 2 alternative ways of feasibly obtaining most of the project
- 3 objectives and seeking to reduce some of the project
- 4 impacts.
- 5 So we've identified impacts that relate to water
- 6 supply, that relate to air quality, that relate to traffic
- 7 and that relate to noise, and so the impetus for these
- 8 different alternatives was to say: Can we reduce some of
- 9 the project related impacts by reducing the intensity of
- 10 development on the project site.
- 11 And you can see on this chart that the project
- 12 would allow 137.5 percent floor area ratio. Each of the
- 13 different alternatives that have been identified for study
- 14 in the EIR result in a lower floor area ratio.
- The lowest would be 31.5 percent under
- 16 alternative one, and that's basically saying let's take the
- 17 existing buildings, leave them as they are and see what
- 18 would happen if they were fully occupied.
- 19 So taking that existing roughly 220,000 square
- 20 feet and seeing what happens when that maxes out.
- 21 At the other end, you have alternative five
- 22 where we're taking a look at the amount of development that
- 23 could occur with the new office/ R&D/hotel/health club, but
- 24 not at the intensity developed at the proposed project.
- The implications of looking at these different

- 1 alternatives was pretty instructive, and our goal was to
- 2 make sure that you had an adequate range of different
- 3 alternatives to make an informed decision about the
- 4 project, and we note that alternatives one through five,
- 5 basically taking a look at lower development intensities at
- 6 the site, would allow us to eliminate the noise impact that
- 7 was identified along Marsh Road.
- 8 Alternatives four and five would also eliminate
- 9 the air quality impact associated with the oxides of
- 10 nitrogen. It would not, however, reduce the particulate
- 11 matter impact to a less than significant, and then all
- 12 alternatives would lessen to water supply impacts.
- 13 So we're finding that as you go through all of
- 14 those different alternatives, you do have an opportunity to
- 15 review some of the impacts that are identified in the
- 16 Environmental Impact Report.
- 17 In closing my part of the presentation tonight,
- 18 I wanted to reiterate something that was very important,
- 19 and that is the public process that we need to go through,
- 20 and as part of that public process, we are really
- 21 encouraging you and wanting to hear from yourselves and
- 22 from the public about any comments regarding the adequacy
- 23 of the environmental document, and this can be anything
- 24 from there's a -- there's an intersection that should have
- 25 been evaluated; there's an alternative you might want to

- 1 consider; we don't agree with that classification or
- 2 conclusion about a significant impact. Anything regarding
- 3 the adequacy of this environmental document that's going to
- 4 be useful to you always a decision-maker.
- 5 And so there are three different ways of
- 6 obtaining those comments. The first is to submit those
- 7 comments to Thomas Rogers, and his e-mail address is on the
- 8 screen.
- 9 We do ask though those comments be submitted to
- 10 Thomas by September 21st, next Monday at 5:30 PM.
- 11 A second option if people do not want to send
- 12 things by e-mail is to go ahead and prepare a letter and
- 13 bring it here to the City's offices or to go ahead and mail
- 14 it in to the City of address at 701 Laurel Street, Menlo
- 15 Park, zip code 94025.
- Or of course tonight our purpose for being here
- 17 is to open this up for public testimony later on, and we'll
- 18 be definitely taking comments and listening and recording
- 19 those comments.
- 20 So with that, I'd like to turn the presentation
- 21 over to Mark who's going to spell out a little more detail
- 22 for you the transportation impacts.
- Thank you.
- 24 MR. SPENCER: Just give me a second to change
- 25 the presentation over.

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1 Good evening. My name is Mark Spencer. I'm a
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- 2 principal with DKS Associates, Transportation Engineers,
- 3 and we worked with the City Staff and with DBS&J and
- 4 associated consultants to prepare the transportation
- 5 analysis for this project.
- 6 What I'm going to present this evening is a
- 7 summary that includes the following elements of the traffic
- 8 analysis:
- 9 First, the elements that were included in the
- 10 transportation impact analysis or TIA, the findings of the
- 11 traffic analysis, summary of the impacts, particularly in
- 12 transportation impacts, mitigation measures and simply
- 13 where the location of those would be, as well as a
- 14 comparison of the project alternatives and how those
- 15 compare from a transportation perspective to the proposed
- 16 project.
- 17 First, with respect to the traffic study
- 18 elements, we looked at three conditions in time: The
- 19 existing condition which, for the purposes of this
- analysis, was based on traffic counts in 2006 and 2007.
- 21 We began this project actually back in 2005 and
- 22 did several iterations and updates with various traffic
- 23 counts.
- We also did a near-term analysis upon project
- 25 buildout as well as buildout of other projects within the

- 1 area, and then a longer term or a cumulative condition as
- 2 Rod referred to.
- For intersection level of service analysis, we
- 4 looked at a total of 21 intersections in the area -- I'll
- 5 show a map of that in just a minute -- of which sixteen are
- 6 signalized and five in or around the project site are
- 7 unsignalized, and we looked at both weekday AM and PM peak
- 8 periods, and that's fairly common and also allows for a
- 9 common comparison to other traffic studies; not only in the
- 10 area, but within the broader region within the City or
- 11 within the county, perhaps.
- We also looked at roadway segment analysis.
- 13 This is part of the City of Menlo Park traffic impact
- 14 guidelines as well as that that's required from the county
- 15 itself, and we looked at nine different roadway segments as
- 16 well as routes of regional significance, and those are
- 17 described by C/CAG or the County of San Mateo.
- 18 Those will include things like 101, State Route
- 19 84 and so forth.
- 20 We also looked at several program employment and
- 21 planned transportation facility improvements and
- 22 incorporate -- incorporated those into the analysis at a
- 23 point in time in which those are anticipated to be
- 24 completed.
- Those might include roadway widening projects or

- 1 signal modification projects, or even an improvement on a
- 2 freeway ramp. Anything that's programmed and funded is
- 3 included within the analysis and programmed in at such time
- 4 as when that's anticipated to be completed.
- 5 Also we considered potential impacts to public
- 6 transit service as well as pedestrian and bicycle
- 7 facilities, as well as a parking analysis.
- 8 The map that's on the screen right now shows the
- 9 study area and study intersections. First we'll look at
- 10 where -- obviously where the project sites are, and then
- 11 the highlighted dots show the study intersections.
- 12 Because of a translation with the Power Point, everything
- 13 came out as nice brown dots, but the unsignalized
- 14 intersections just for reference include those along
- 15 Independence and Chrysler and Constitution, mostly within
- 16 the -- in this area in here near the project sites
- 17 themselves.
- 18 In terms of the project trip generation, what we
- 19 did is we took a look at what the existing uses are on the
- 20 site, and at the time we did the traffic counts what
- 21 percent of those buildings were occupied, and then we
- 22 subtracted that out of existing use or provided some level
- 23 of credit for that.
- We did do a net new trip analysis based on what
- 25 we would anticipate for both the Independence and

- 1 Constitution sites. We went quite a bit back and forth
- 2 with City Staff to work on what would be an appropriate
- 3 trip generation for the site.
- 4 And the sum totals that are on the bottom
- 5 actually are the same ones that are in the DEIR.
- 6 As you can see, the project is relatively
- 7 intense in terms of its traffic generation, but not in
- 8 a -- there's projects and it's all relative to other
- 9 projects.
- 10 When you look at this compared to the hotel
- 11 project on Sand Hill or other projects, you have to have a
- 12 little bit of perspective.
- 13 This project generates about eleven to 1,200
- 14 hundred peak hour trips, net new trips and about 11,000
- 15 trips per day potentially.
- 16 Now, on the findings in the traffic analysis,
- 17 there would be less than significant impacts in terms of
- 18 transit, potential -- you know, how many additional transit
- 19 riders with the affects on transit operations, pedestrian
- 20 and bicycle facilities as well as parking.
- 21 It's worth mentioning at this time that the
- 22 project applicant spent sometime preparing a Transportation
- 23 Demand Management Program that helps lessen the effects of
- 24 the transportation impacts.
- 25 That TDM or Transportation Demand Management

- 1 document is included within the EIR itself.
- To be conservative, we did not account for any
- 3 trip credits that are part of that program. So that would
- 4 be sort of over and above any impact and mitigation which
- 5 is being required through the EIR analysis.
- 6 Continuing on, in the near-term with project
- 7 impact -- this will be upon full buildout of the two
- 8 projects sites -- seven intersections, eight roadway
- 9 segments and three routes of regional significance would be
- 10 impacted, and in the longer term, that number of -- that
- 11 number changes from seven to eleven study intersections for
- 12 the same eight roadway segments and the same three routes
- 13 of regional significance as you move forward in time.
- 14 So the difference is four more intersections
- 15 over time would experience increased growth and then
- 16 experience impacts.
- 17 In terms of a summary of the near-term impacts,
- 18 the locations that are highlighted here, specifically in
- 19 red, indicate where the hot spots, of where -- where the
- 20 intersection impacts would be in the near-term.
- 21 And in terms of roadway segments, you can see
- 22 immediately around the sites themselves as well as a
- 23 segment on Marsh Road between Bay and Bohannon.
- 24 In terms of long-term impacts, we have several
- 25 intersections that would be impacted, and then a few more

- 1 in yellow.
- We have the same seven that we had initially in
- 3 red. The four additional intersections in the long-term
- 4 now show up in yellow.
- 5 As you can see, we're also looking at an
- 6 intersection in the Town of Atherton over there at
- 7 Middlefield and Marsh, and we're also having an impact at
- 8 University at Bayfront.
- 9 In terms of the roadway segments, those would be
- 10 the same as what we looked at and what we determined for
- 11 the near-term impacts.
- 12 In terms of potential mitigation, first for the
- 13 intersection of Bayfront and Chrysler, it's a Caltrans
- 14 jurisdiction, which means they would be responsible for
- 15 implementation of the mitigation, but there is some
- 16 additional lane capacity that we would be recommending for
- 17 that.
- 18 I don't want to go into detail on all of the
- 19 various mitigations that were -- I can do that through
- 20 question and answer later if you wanted to add more detail
- 21 on that, but we specifically want to call out that there's
- 22 certain intersections that are not within the City's
- 23 control, and that does affect how we determine significance
- 24 within the CEQA document.
- The alternative table's the same as we saw

- 1 before, but to provide a summary of comparison between the
- 2 project across the -- with the five alternatives, first in
- 3 the near-term, alternative five is the most similar, but
- 4 it's not as intense as the proposed project.
- 5 As you can see, with each alternative moving
- 6 from left to right, the alternatives get more intense with
- 7 the higher floor area ratio and more intense development,
- 8 and consequently as expected, you would find more
- 9 intersections pop up and are determined to be significant
- 10 and unavoidable, shows up as SU on the chart.
- 11 And the determination under alternative five
- 12 actually matches what you'd see under the near-term
- 13 proposed project condition.
- In terms of the long-term impacts, again we have
- 15 the eleven intersections, ten of which are significant and
- 16 unavoidable, one which is less than significant,
- 17 Constitution and Chrysler.
- 18 As we move through the alternatives, you can see
- 19 that alternative five is almost the same, but that it
- 20 actually does not have the impact at Willow/Newbridge as
- 21 well as Marsh and the 101 northbound off-ramp.
- Just based on the delay and the criteria which
- 23 we measure traffic impacts. But again, very similar
- 24 result, and also use these similar results across
- 25 alternatives four and five.

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1 That concludes what I had as a summary for
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- 2 Transportation Impact Analysis, and certainly will be
- 3 available to answer any questions that you may have later
- 4 on.
- 5 Right now I'm going to turn the presentation
- 6 over for the remaining part of it.
- 7 CHAIRMAN RIGGS: Thank you, Mark.
- 8 MR. DOEZEMA: Good evening. I'm David Doezema
- 9 with Keyser Marston Associates and we worked with the staff
- 10 and PBS&J to prepare the housing needs analysis for the
- 11 project.
- 12 The housing needs analysis is divided into two
- 13 main components: An analysis of demand for housing by
- 14 income or affordability level that's created by the
- 15 project, and analysis of potential impact on Menlo Park's
- 16 allocation of housing units under the Regional Housing
- 17 Needs Allocation process, also referred to as RHNA, and the
- 18 purpose of the analysis was to provide information about
- 19 potential impacts of the project, but -- but like the
- 20 fiscal impact analysis that was prepared, it's not a
- 21 requirement of CEQA to do this type of analysis, although
- 22 it is referenced in the population and housing section of
- 23 the EIR, and it's an appendix to the -- to the EIR, as
- 24 well.
- 25 So first I'll go through the analysis that deals

- 1 with demand for housing by affordability or income level.
- 2 The first step in that analysis is to estimate
- 3 the employees associated with the project, and as shown on
- 4 this slide here, there's approximately 1,880 employees that
- 5 will be added as a result of this project after accounting
- 6 for demolition of the existing space, and those employees
- 7 would be associated with approximately 1,090 households.
- 8 We -- we convert from employees to households
- 9 using a relationship from the census of approximately 1.72
- 10 workers in each worker household.
- The total demand for 1,090 units or 1,090
- 12 households is translated into housing demand by
- 13 affordability level using Keyser Marston jobs/housing nexus
- 14 model, which was developed over fifteen years ago in order
- 15 to convert -- in order to analyze linkage between land use
- 16 and housing needs by affordability level.
- 17 The data sources that are used in that model are
- 18 US Bureau of Labor Statistics data on employee occupations,
- 19 and that's -- that's national level data on occupations and
- 20 local data on employee pay levels from the California
- 21 Employment Development Department, and then census data on
- 22 household characteristics and commute patterns.
- This slide shows the steps in the model. We've
- 24 talked already about the first two steps on employee growth
- and households.

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1 So starting with step three, we -- we take that
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- 2 pure labor statistics data on occupational compositions of
- 3 certain industries and use that to estimate what the
- 4 occupational composition of workers in -- in the proposed
- 5 project would be.
- 6 In step four, we take local level compensation
- 7 data and apply those compensations to the occupations in
- 8 order to estimate household income.
- 9 And then in the fifth step, we estimate -- we
- 10 apply a household distribution to that based on census
- 11 averages.
- 12 And then the last step, we take the estimated
- 13 household income for each household size and compare that
- 14 to income limits published by the State Department of
- 15 Housing and Community Development in order to determine how
- 16 many households would fall into each income category.
- 17 The results of the analysis are shown on this
- 18 slide. As you can see, about half of the total housing
- 19 demand is in the two top tiers, which is above moderate and
- 20 upper income. That covers 127 -- excuse me. 120 to 150
- 21 percent of median income, and then above 150 percent of
- 22 median income, so that's 550 in those two categories.
- 23 And that's -- that's not unexpected because
- 24 there's a lot of office jobs that are associated with this
- 25 project, and those office jobs tend to be higher paying

- 1 jobs, but notwithstanding that, about 25 percent of jobs in
- 2 the office are estimated to be administrative which tend to
- 3 have lower compensation models, and there's also the hotel
- 4 jobs as well as retail and restaurant jobs.
- 5 And so that explains why you see 184 and 219 in
- 6 the very low and low income categories respectively.
- 7 So to -- to those estimates, what we've done is
- 8 apply what we've termed here as the Menlo Park share, which
- 9 all that is is -- is taking -- taking the existing number
- 10 of workers in Menlo Park and looking at how many of those
- 11 workers in Menlo Park live in Menlo Park and applying that
- 12 same percentage to this in order to -- to produce some
- 13 allocation of -- of the total which might be expected to
- 14 seek housing in Menlo Park.
- 15 So you reduce -- reduce the -- the findings from
- 16 1,090 households or housing units to 109 by making that
- 17 allocation.
- 18 So the next part of the analysis is -- looks at
- 19 the potential impact to Menlo Park's allocation under the
- 20 Regional Housing Needs Allocation or RHNA.
- 21 So RHNA assigns each city a housing production
- 22 target, and that housing production target has to be
- 23 incorporated into the City's housing element in order to be
- 24 certified by the -- the State Department of Housing and
- 25 Community Development.

- 1 And that process is established under state
- 2 housing element law, and most recent period that's -- that
- 3 that occurred for is from 2007 to 2014, and it happens
- 4 roughly every five to seven years.
- 5 ABAG or the Association of Bay Area Governments
- 6 is responsible for that process in the Bay Area, but in the
- 7 most recent cycle for 2007 to 2014, San Mateo County opted
- 8 to do its own, what's known as the subregional process.
- 9 So within San Mateo, the -- that allocation just
- 10 occurred on the county level.
- 11 The formula that's used to make this allocation
- 12 can change with each allocation cycle, and it's not known
- 13 what the formula would be for the next cycle.
- 14 So we had to sort of produce, you know,
- 15 estimates under certain different assumptions in order to
- 16 do this analysis.
- 17 ABAG's demographic projection document, it's
- 18 called projections. It's used as the base source of
- 19 information in all these allocation formulas.
- 20 Our analysis looks at the potential impact on
- 21 Menlo Park's RHNA allocation from the 1,900 roughly added
- jobs from the project, and since, as I mentioned before,
- 23 the formula is unknown, we tested four possibilities, and
- 24 in -- every time these possibilities are using demographic
- 25 information from ABAG in the calculation.

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1 So the first -- the first two are the formulas
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- 2 that were used in the most recent cycle and then the cycle
- 3 before that, in option C that's shown on the screen is a
- 4 variant on the formula that was used in '99 -- for the '99
- 5 to '06 cycle, and it provides an allocation based on
- 6 existing jobs rather than job growth as was actually used
- 7 from '99 to '06. It's just a variant on that formula.
- 8 And option D is referred to as the job bank
- 9 credit, and that was a formula considered in '99 to '06,
- 10 and it was intended to adjust for existing jobs/housing
- 11 balance, and if -- if a formula in the future were adopted
- 12 that were designed to adjust for jobs/housing balance and
- 13 attempt to make some kind of correction for it, it could
- 14 result in a higher allocation to Menlo Park.
- 15 So we wanted to have at least one of the
- 16 methodologies recognize that possibility.
- 17 So, you know, another variable here is that it's
- 18 also unknown how the project would be specifically
- 19 reflected in ABAG's projections, and since projection is
- 20 used to make the allocation, you know, that -- that would
- 21 influence the results.
- 22 So we've -- we've done two things to bracket
- 23 range. The first thing is to assume that the jobs would be
- 24 reflected in ABAG's projections as existing jobs, and this
- 25 -- this we've referred to as the base estimate, and not --

1 that is the approach that was recommended to us by ABAG

- 2 staff.
- 3 The second option is the upper end estimate.
- 4 That's what -- that's what we referred to it as, and in
- 5 there, the 1,900 jobs are reflected in ABAG's projections,
- 6 and in addition, the fact that those existing jobs are here
- 7 in Menlo Park influences ABAG's projections model to
- 8 allocate additional job growth in Menlo Park, you know, in
- 9 their model and in their projections document, and -- and
- 10 that's to bracket the upper range of potential -- potential
- 11 impacts to -- to the RHNA numbers.
- 12 This -- this slide shows the results, and as you
- 13 can see, the potential impact to Menlo Park's RHNA
- 14 allocation could range from zero to 76 units depending on
- 15 these various assumptions that RHNA had for the period from
- 16 2015 to 2022 which would be the next cycle.
- 17 The -- the numbers for the current cycle from
- 18 2007 to 2014 are already set, so the project would not
- 19 change those numbers from -- and it all just depends on
- 20 these just different variables that I discussed. So that
- 21 concludes the presentation of the housing needs analysis,
- 22 and I'd be happy to answer any questions if during the
- 23 question and answer period.
- Thank you.
- 25 CHAIRMAN RIGGS: Thank you, David. I'll start

- 1 off with a question for you right away.
- 2 So the zero to 76 is a range that responds to
- 3 housing demands specifically from the ABAG point of view.
- 4 Is that correct?
- 5 MR. DOEZEMA: That's correct.
- 6 CHAIRMAN RIGGS: All right. Whereas using your
- 7 formula, that I do want to ask about, you took the roughly
- 8 1,900 jobs and converted that to a housing demand closing
- 9 to 109.
- 10 MR. DOEZEMA: Correct.
- 11 CHAIRMAN RIGGS: And could I ask about the --
- 12 some clarity about the ten percent factor.
- 13 Is that something that's sort of historical?
- 14 Does it apply specifically to Menlo Park?
- 15 Of course we're all somewhat prejudiced and we
- 16 figure if you work in Menlo Park, of course you'd want to
- 17 work here all hundred percent.
- 18 MR. DOEZEMA: It's -- every city has a
- 19 different commute relationship, and -- and that -- that's
- 20 based on the census data for the most recent census, which
- 21 is 2000, which seems like a while ago now, and actually the
- 22 trend -- you know, unfortunately I don't have the numbers
- 23 for prior censuses, but the trend has been towards fewer
- 24 workers living locally, and that's a trend that you see in
- 25 multiple jurisdictions.

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1 And, you know, you can speculate about what the
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- 2 reasons for that might be. I mean, it could be related to
- 3 transportation infrastructure. It could be related to
- 4 housing affordability or a number of factors, but that's
- 5 been the trend that you see across jurisdictions.
- 6 And we have actually a table -- a table in our
- 7 report that shows what the commute -- commute factors are
- 8 for any number of jurisdictions in the Bay Area.
- 9 CHAIRMAN RIGGS: All right. But the -- you
- 10 noted about almost exactly fifty percent of the new
- 11 employees would be above the moderate level. So that's
- 12 above 120 percent of median income, medium household
- 13 income.
- Median household is what, around 94,000 here?
- 15 MR. DOEZEMA: For San Mateo County for a four-
- 16 person household is 95,000, yes.
- 17 CHAIRMAN RIGGS: All right. So we're talking
- 18 about 115,000 and up as income levels.
- 19 MR. DOEZEMA: Yes.
- 20 CHAIRMAN RIGGS: Per household.
- 21 MR. DOEZEMA: Right.
- 22 CHAIRMAN RIGGS: So perhaps fifty percent of
- 23 them could actually afford to buy a home in Menlo Park. So
- 24 maybe 25 percent of the -- again, I'm just making up a
- 25 formula here, but I'm sort of challenging why for Menlo

- 1 Park with a project that has had potential income range
- 2 would there not be a larger impact on the Menlo Park
- 3 housing demand?
- 4 MR. DOEZEMA: I mean, I -- I admit that using
- 5 this existing relationship -- I mean, it's -- it's -- it's
- 6 un -- unknown -- it's unknown whether that would be
- 7 achieved or not, and obviously the factors that you
- 8 mentioned are important and could -- could influence that.
- 9 CHAIRMAN RIGGS: I don't actually mean to
- 10 challenge your decision. It's just discovering the
- 11 background a little more clearly.
- 12 All right. Thank you.
- 13 And so we've had presentations from PBS&J and
- 14 DKS, as well.
- 15 Any initial questions up here before we take
- 16 public comment?
- 17 All right. We're being unusually restrained
- 18 tonight, and I think that's much to the benefit of the
- 19 public. We will withhold our further questions and
- 20 certainly comments and move to the public comment period.
- I have six cards, and there are several names on
- 22 here who will already be familiar with the process, but we
- 23 like to limit public comment to three minutes.
- In fact, we're going to try to limit our later
- 25 comments, as well.

- 1 You'll have to excuse my rather informal timer.
- 2 We don't have the ability to use the City Council timer
- 3 on -- on Monday nights.
- 4 So I will -- I'll call out based on the cards as
- 5 I received them names, and if you would step up and state
- 6 your name and city of residence for the record, and I'll
- 7 start this lovely machine.
- 8 It will go beep at three minutes, and if you
- 9 would then yield to the next speaker.
- 10 First speaker is -- and apologies if I don't
- 11 pronounce properly, Khabral Muhammad, and the next speaker
- 12 would be Clem Maloney.
- 13 CHAIRMAN RIGGS: Welcome,
- MR. MUUHAMMAD: Thank you.
- 15 Good evening. My name's is Khabral Muhammad.
- 16 I'm the site supervisor for the Project Build program at
- JobTrain for Menlo Park, 1200 O'Brien Drive, and we're
- 18 actually entering into our 44th year serving Menlo Park,
- 19 the community of Menlo Park, job development and career
- 20 support, things like that, basically for low income people,
- 21 and we just wanted to basically express our support for the
- 22 David D. Bohannon organization on this project, which is
- 23 actually committed to a first course hiring program with
- 24 JobTrain that would allow candidates, qualified candidates
- 25 who graduate from our program to be hired in the

- 1 construction phase of this project as well as ongoing
- 2 phases through culinary and hospitality with the hotel
- 3 piece, as well.
- 4 So basically that's our stance on it. We just
- 5 wanted to urge you to support it, as well.
- 6 Anyway, thank you.
- 7 CHAIRMAN RIGGS: Thank you.
- 8 Mr. Maloney, who will be followed by Charlie
- 9 Bourne.
- 10 MR. MALONEY: Clem Maloney, 35-year resident of
- 11 the Willows neighborhood in Menlo Park.
- 12 I've been kind of studying the project for two
- 13 years. As an environmental and safety manager for 25
- 14 years, I've evaluated about a dozen EIRs.
- 15 Very -- I -- you've got a three-page letter
- 16 tonight with detailed analysis, and so here's some -- what
- 17 to say in three minutes.
- 18 Number one, the General Plan Amendment, I
- 19 personally think this is a good idea to modernize land use
- 20 designations if they're justified. In this case, I believe
- 21 it is.
- 22 Zoning, I believe that the M-3 looks like a good
- 23 move for Menlo Park's future, and this is detailed and
- 24 explained in the letter.
- 25 Architectural control, a high FAR is -- is tough

- 1 to justify, but downtown has got a 200 percent FAR if
- 2 there's parking provided, so by two state highways, not by
- 3 residential, a high FAR I think would be appropriate for
- 4 this project.
- 5 City budget. The public benefit money
- 6 apparently has been verified by an objective fiscal
- 7 consultant, so that pleases me that we have third party
- 8 there.
- 9 A few comments on impacts. There are so many of
- 10 them, a lot of detail. I looked at five in my letter, and
- 11 I -- in my letter I also went into detailed analysis of the
- 12 traffic section, which is an area that I study a lot.
- 13 Land use, as I mentioned, modernization is
- 14 appropriate on land use. I just submitted the letter
- 15 tonight to Thomas.
- 16 So population and housing. The BMR housing
- 17 fund, approximately eight and a half million, and then in-
- 18 lieu fees I see as a real positive for programs in the
- 19 City.
- 20 Public services. Interesting when you think of
- 21 the revenue that this will bring to the City, that will
- 22 support our public services in the future.
- 23 Budget issues are real tough. Reserves is not
- 24 the place to -- to get our funding for City budget.
- 25 Apparently fire department and schools are working out

- 1 details with the developer.
- 2 Traffic. Boiling this down, a lot of specific
- 3 analysis that I did there, but it looks to me like only
- 4 about ten percent of that 11,000 trips will actually be
- 5 affecting our Menlo Park neighborhoods.
- 6 I'm in the Willows, and -- and that really --
- 7 even because it's over by 101 and the Bayfront Expressway,
- 8 it really looks like it will be a negligible change to the
- 9 current traffic patterns.
- 10 Of course there's all the detail you have to
- 11 look at.
- 12 I note also there will be adequate parking, and
- 13 of course mitigations are being funded by the developer to
- 14 help.
- 15 CHAIRMAN RIGGS: Excuse me, Clem. That's three
- 16 minutes. Thank you.
- 17 Charlie Bourne.
- MR. BOURNE: Thank you.
- 19 I speak as a 51-ear Menlo resident. My comments
- 20 are primarily -- primarily from an engineering point of
- 21 view. I speak also as a current member of the Menlo
- 22 Transportation Commission.
- I would note that your notes for this evening
- 24 include a report from the Transportation Commission review
- 25 of this project.

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This was not a good review. We had five days'
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- 2 notice and the provision of parts of the EIR for a meeting.
- 3 The agenda for that meeting was split with
- 4 another major topic, traffic impact fee. Consequently,
- 5 there was little time for preparation and meeting time for
- 6 this issue.
- 7 We raised lots of questions, but had little
- 8 review or critical analysis.
- 9 I've continued to review transportation since
- 10 our meeting, and I would make three specific points.
- 11 First with regard to parking. A critical review
- 12 leads me to believe that the project plan is short by more
- 13 than 800 to 1,500 parking spaces. I believe that the plan
- 14 is short by 800 to 1,500 parking spaces.
- 15 Secondly, the project had ma -- has major
- 16 adverse impacts on our city and our region. Marsh Road,
- 17 Willow Road, Middlefield Road and other roads are likely to
- 18 be jammed with no hope of mitigation.
- 19 And finally my third comment, I would urge you
- 20 to vote to separate this proposal into two pieces. A
- 21 specific development proposals and the M-3 Zoning and
- 22 General Plan Amendment issue, and then vote no on both of
- 23 them.
- Thank you.
- 25 CHAIRMAN RIGGS: Thank you, Charlie.

1 Next up would be Ash Vasudeva followed by Elias

- 2 Blawie.
- 3 MR. VASUDEVA: Commissioner Rigs and members of
- 4 the Planning Commission, thank you for the opportunity to
- 5 address you tonight.
- I am Ash Vasudeva, resident of Menlo Park, and I
- 7 speak to you on behalf of the Belle Haven Neighborhood
- 8 Association, of which I'm the president.
- 9 The Belle Haven Neighborhood Association has
- 10 strongly supported this proposed project as part of an
- 11 opportunity to -- to revitalize and invest in the area of
- 12 Menlo Park north of the 101 freeway and east of -- of that
- 13 area.
- 14 We see it as a powerful driver to -- to create
- 15 jobs; not only with JobTrain, but to attract the kinds
- 16 of -- of jobs that are part of the modern economy.
- We urge support for this program, and at the
- 18 same time, I want to acknowledge that there are concerns
- 19 for the project as they have been discussed, mostly around
- 20 the area of traffic.
- 21 We know -- and you may or may not know -- that
- 22 the arteries that surround particularly the Belle Haven
- 23 neighborhood -- Marsh Road, Willow Road, Bayfront
- 24 Expressway, the 101 freeway -- are jammed, and when those
- 25 arteries are jammed, additional traffic is like a Big Mac

- 1 headed your way. It's not good for the heart of any
- 2 neighborhood.
- 3 So we hope that as you consider this project,
- 4 you balance the real need for the kinds of investments
- 5 proposed here with the need to be -- to moderate the kinds
- 6 of traffic impacts that are happening.
- 7 We hope that the Planning Commission and the
- 8 City Council working with the developer finds the right
- 9 impact -- the right -- the right compromise between those
- 10 two competing interests.
- 11 Again, I want to reiterate our underlying
- 12 support for this project and hope that we can address some
- 13 of the issues that were raised in the EIR today.
- 14 Thank you.
- 15 CHAIRMAN RIGGS: Thank you, and Elias followed
- 16 by Nancy Ash -- Nancy Cash. Sorry.
- 17 MR. ROGERS: Through the chair, there was an
- 18 additional card donating time to Mr. Blawie. So his time
- 19 should be for six months.
- 20 CHAIRMAN RIGGS: All right. Thank you.
- 21 MR. BLAWIE: Good evening, members of the
- 22 Commission. Elias Blawie, long-time resident of Menlo
- 23 Park.
- 24 What is in front of you this evening I would
- 25 start out by saying is actually not a project, but rather

- 1 an option with a series of vested rights in favor of the
- 2 developer. Read item 5 of the proposal in front of you.
- 3 It's a huge project, by the way. Higher and
- 4 taller than anything you've ever seen or are likely to see.
- 5 Keep that in mind.
- 6 Both the size of the project and at its core
- 7 through the Development Agreement, this is an option, not a
- 8 project with long-term vested rights whether or not built
- 9 in the short-term.
- 10 The project is grossly out of scale. 140 feet
- 11 high I would submit in Menlo Park is laughable. Six story
- 12 parking garages straight out of the mid-20th Century.
- 13 Laughable. Not green. Concrete jungle.
- 14 825,000 feet of parking garage. Huge all by
- 15 itself. When was the last time you looked at an 825,000
- 16 square foot project? Just the parking garages.
- 17 The excess zone and trade gambit for hotel is
- 18 blatantly obvious, but it doesn't pass the Rosewood smell
- 19 test, a similar hotel size with a hundred thousand square
- 20 feet of office, not 700,000 square feet.
- 21 Housing analysis doesn't pass the smell test.
- 22 Look at the proposed employment and the likely use. You
- 23 threw it out in some of the earlier dialogue.
- 24 High end offices. These folks will want to live
- 25 in Menlo Park and nearby communities, not Fremont, not

- 1 Union City or some such.
- 2 In turn, those -- that fact will cost our
- 3 schools and our roads, our traffic dearly.
- 4 Menlo Park is a basic eight district. It
- 5 doesn't get more money for more students. It gets more
- 6 money solely based on property tax rise, simplifying.
- 7 This property doesn't lie in the Menlo Park City
- 8 School District, either.
- 9 The crux of the analysis in the housing arena
- 10 rests on one sentence, actually. That sentence says:
- 11 "Using census data from 2000, an average ten percent of the
- 12 employees in Menlo Park live in Menlo Park. Application of
- 13 this factor that new housing demand created by"
- 14 blah-blah-blah.
- 15 That's it, that sentence. We need a whole heck
- of a lot more analysis than that, and I would submit ten
- 17 percent is absurdly low.
- 18 However, think about the analysis itself. We're
- 19 saying it's okay. We'll take the ten -- we'll acknowledge
- 20 the ten percent and dump the ninety on somebody else.
- 21 That's not right, either, at a matter of public
- 22 policy.
- 23 I'll also submit that the estimated square
- 24 footage per employee that drives the analysis is also
- 25 faulty.

- 1 350 square feet per employee, not in any
- 2 commercial development that I have lived in during my
- 3 professional life.
- 4 If you change that assumption, you will
- 5 dramatically change the employee count and the traffic
- 6 count and the housing analysis and all sorts of other
- 7 things. Pay attention to that particular variable.
- 8 We will see much more traffic than estimated,
- 9 plain and simple, and the traffic that is estimated is
- 10 already significant.
- 11 In particular look at east/west traffic related
- 12 to folks living in Menlo Park and related to folks using
- 13 Menlo Park services.
- 14 There are not very many services out there,
- 15 either, if you think about that. Think about midday or
- 16 other time of day traffic.
- 17 Let me ask you why -- or let me submit as a
- 18 question to study other comparable so readily available
- 19 that just have not been studied.
- 20 Rosewood, Whiskey Gulch, University Circle,
- 21 other proposals by this very same developer further up the
- 22 Peninsula.
- I think you'll find when you study those
- 24 carefully, the conclusions you would reach about traffic
- 25 generation, about intensity of use, all kinds of things

1 would not compare favorably for the developer for what is

- 2 in front of you.
- 3 CHAIRMAN RIGGS: Excuse me, Elias. You have
- 4 one minute.
- 5 Okay. Thank you.
- I would urge you to look carefully at those.
- 7 You also have the opportunity given the type of
- 8 use most likely here to study many other employers in town.
- 9 You can study Sun on the commercial side. You can study
- 10 many a law firm, which is located very nearby on Marsh
- 11 Road, and you can project what would be likely tenants or
- 12 on Sand Hill Road or on Middlefield, and look -- look again
- 13 at University Circle.
- 14 Who are the tenants of that facility? Look at
- 15 the construction of it. A hotel, offices occupied way
- 16 disproportionately by law firms. It isn't hard to figure
- out who the tenants of this building will likely be.
- And from that, you can do a much better analysis
- 19 of travel, of housing, of a variety of things than you have
- 20 in front of you so far.
- I urge you to give it very careful
- 22 consideration. Thank you very much.
- 23 CHAIRMAN RIGGS: Thank you, Elias.
- 24 And Ms. Cash, followed by Victor Torreano.
- 25 MS. CASH: Good evening to the Planning

- 1 Commission. I'm Nancy Cash. I'm representing the Mr.
- 2 Olive Apostolic Original Holy Church of God, which is
- 3 located in the Belle Haven section of Menlo Park, and we
- 4 have many members that actually live in Belle Haven.
- 5 There are twelve of us here tonight that were
- 6 actually able to make it, and for expediency, we decided to
- 7 send a letter, which I will read so we don't all have to
- 8 all try to speak and take up a lot of time, and this letter
- 9 is signed by fifty individuals.
- 10 So it says: "Ladies and gentlemen, we the
- 11 undersigned are writing to express our support of the Menlo
- 12 Gateway project proposed by the David D. Bohannon
- 13 organization. We are members of the Mt. Olive Apostolic
- 14 Original Holy Church of God and/or a resident of the Belle
- 15 Haven neighborhood in Menlo Park.
- 16 "We believe that the Menlo Gateway project will
- 17 be a major benefit to our community financially,
- 18 aesthetically and by providing services and resources that
- 19 will enhance the Menlo Park area east of Highway 101.
- 20 "From a financial perspective, the project will
- 21 bring in much needed revenue for the City in the form of
- 22 taxes and fees. In tough economic times like these, a
- 23 major revenue producing project like Menlo Gateway can
- 24 provide assistance to the City in balancing its budget, and
- 25 indirectly, it benefits the residents of Menlo Park,

- 1 because the more income the city will have from projects
- 2 like this, the less will City will have to raises taxes and
- 3 fees and cut services.
- 4 "For the residents of Belle Haven, many of whom
- 5 are lower income and therefore less able to afford higher
- 6 taxes and fees and more dependent upon city services, this
- 7 is of particular importance.
- 8 "The Menlo Gateway project will also have a more
- 9 direct impact upon the residents of Menlo Park in the form
- 10 of approximately 2,100 jobs that are expected to be created
- 11 on top of the approximately 1,900 construction jobs that
- 12 the project is expected to generate.
- 13 "David Bohannon has demonstrated his commitment
- 14 to the City by entering into a Letter of Intent with
- 15 JobTrain ensuring that Menlo Park residents will be given
- 16 first priority for any available jobs.
- 17 "With an unemployment rate of 11.89 percent in
- 18 the Silicon Valley, this is a major benefit, particularly
- 19 for Belle Haven residents.
- 20 "Aesthetically, the project will provide a much
- 21 needed facelift to the industrial area near Marsh Road and
- 22 Highway 101.
- 23 "Everyone in the area is familiar with the
- 24 transformation taking place in East Palo Alto at University
- 25 Avenue and 101. The office buildings, Four Seasons Hotel

- 1 and the surrounding retail areas have been a significant
- 2 enhancement to that area.
- 3 "Menlo Gateway will do the same for the eastern
- 4 section of Menlo Park. It will provide a beautiful hotel,
- 5 office buildings, a cafe, retail space and a health club.
- 6 "We also believe that completion of this project
- 7 will entice other businesses to the area, thus continuing
- 8 the trend of improvement.
- 9 "Speaking on behalf of the church, it will be
- 10 wonderful to have a hotel so close by. We host several
- 11 events each year, including our annual Pentecost
- 12 convention, which draws delegates from across the United
- 13 States.
- 14 "The hotel will give our delegates a beautiful,
- 15 convenient place to stay. We are also looking forward to
- 16 the opportunity to host events such as banquets, meetings,
- 17 et cetera at the hotel that are too large for us to host in
- 18 the church.
- 19 "Retail services and community facility space
- 20 are extremely limited in Belle Haven, and the fact that the
- 21 Menlo Gateway project will contain both is an added
- 22 benefit.
- "In summary, we have long desired major
- 24 improvements to the eastern section of Menlo Park. The
- 25 City has made progress in the form of a new housing

- 1 development -- of the new housing development and the
- 2 streetscape design on Hamilton Avenue, along with the
- 3 retail area on the corner of Willow Road and Hamilton.
- 4 "The Menlo Gateway project will be another major
- 5 step toward the redevelopment and beautification of our
- 6 neighborhood.
- 7 "This along with David Bohannon's commitment to
- 8 providing much needed jobs for the residents of Menlo Park
- 9 and the financial benefits to the City make this project a
- 10 win-win for everyone, and we strongly encourage you to make
- 11 a positive recommendation of the project to the City
- 12 Council.
- 13 Thank you for your time and consideration." It's
- 14 signed Dr. H.L. Bostick, Pastor and founder and Menlo Park
- 15 resident along with fifty other members of the church.
- 16 Thank you.
- 17 CHAIRMAN RIGGS: Thank you, Miss Cash.
- 18 And Mr. Torreano. By the way, Mr. Torreano's is
- 19 the last card I have.
- 20 If you would like to speak tonight, please bring
- 21 it toward to our staff table at this time.
- MR. TORREANO: Good evening, Commission and
- 23 staff and member of the public.
- 24 My name Victor Torreano. I'm the vice-
- 25 president of the San Mateo Building and Construction Trade

- 1 Labor Unions. I'm also a resident of Redwood City nearby.
- 2 San Mateo Building and Construction Council is a
- 3 group of 26 construction and labor crafts that does about
- 4 -- has about tens of thousands of members here on the
- 5 Peninsula and around the Bay Area.
- 6 They are paid decent wages, healthcare for their
- 7 families and they also have pensions that they can retire
- 8 with dignity.
- 9 Tonight we're here standing in front of you to
- 10 support the -- the Gateway project, and as a resident of
- 11 Redwood City, I know that our city is also looking for ways
- 12 to strengthen their economic development there.
- 13 Menlo Park for a successful future needs healthy
- 14 economic base. As we can see in the Draft Environmental
- 15 Impact Report, the Menlo Gateway project is ideally
- 16 situated east of 101 in the City's M-2 zone, which is aging
- 17 and underutilized.
- 18 And it is next to the Belle Haven community
- 19 which supports the project.
- 20 Ironically, we've heard a lot about planning for
- 21 the entire M-2. It seems to come across as a stall tactic.
- 22 Menlo Gateway project is here before the City
- 23 and the time is now, especially since the DEIR is borne out
- 24 that the Menlo Gateway project is largely self- mitigating
- 25 and will not create the kinds of impact or the sky is

- 1 falling reaction.
- 2 Even though the construction will start within
- 3 two years or so from now, the members of the building
- 4 trades in San Mateo County are looking for the promise of
- 5 jobs, not the promise of more studies.
- 6 All right. Now, I know a lot of members out
- 7 there are out of work and they see these type of projects
- 8 as beacons of hope to get back to work.
- 9 Lastly, the DEIR is extensively well thought
- 10 out. It is comprehensive in its scope and is adequate for
- 11 its role as an informational document under CEQA.
- 12 Thank you.
- 13 CHAIRMAN RIGGS: All right. Thank you.
- 14 Seeing no other cards, no one else coming --
- 15 MR. ROGERS: Mr. Chairman, there's one card
- 16 that may have gotten loss in transit.
- 17 CHAIRMAN RIGGS: You indicated there was a card
- 18 in support of Mr. Blawie?
- 19 MR. ROGERS: There should be one from Morris
- 20 Brown also in the pile.
- 21 CHAIRMAN RIGGS: Okay. I don't have that. But
- 22 thank you for clarifying.
- 23 David?
- MR. SPEAR: Yes. Good evening.
- 25 CHAIRMAN RIGGS: Apologies, David.

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1 MR. SPEAR: Thank you.
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- 2 You have quite a bit of work here to do, and
- 3 it's 8:25 already. You read a laundry list of items -- of
- 4 ten items in the beginning, Chairman, and one of them, item
- 5 number five, you said Development Agreement, and in the
- 6 staff report, I didn't notice too much information about
- 7 that, and I find it difficult, you know, how -- how are you
- 8 going to make your decision without really understanding
- 9 that Development Agreement?
- 10 I know there's been a range of sort of years
- 11 discussed on that, but I would ask -- I really suggest you
- 12 ask some hard questions about a Development Agreement and
- 13 what -- how long is that going to be for.
- I wanted to sort of take a look at this from two
- 15 sort of views. One, the first is the very, very high
- 16 level.
- 17 Does it make sense to sort of spot zone for a
- 18 project in the middle of our Menlo Park's bread basket of
- 19 M-2 without going through a thorough review such as -- such
- 20 as we're going through at the El Camino downtown process.
- I mean, how can -- how can we call ourselves
- 22 planning for this with -- with just allowing for this donut
- 23 with a big hole in the middle to be zoned to -- you know,
- 24 to be proposed to be changed?
- 25 I really think that that -- that type of zoning

- 1 and that type of planning is not what we should be doing as
- 2 a community, and certainly not as -- as what you should be
- 3 doing as Planning Commission.
- 4 I think it will create major problems without
- 5 thoroughly thinking this through and creating unsustainable
- 6 growth problems.
- 7 Getting down into some more specific details,
- 8 just to point out, I, too, looked at a couple things in --
- 9 in reviewing the EIR.
- 10 One is the assumptions. The assumptions in the
- 11 EIR really determine the results, and one of the major
- 12 assumptions was the square foot per employee -- per
- 13 employee as referenced earlier.
- 14 I think some other assumptions are just ask
- 15 yourself. Does it make logical sense that we're creating
- 16 1,880 new jobs, and yet the traffic impacts are less than
- 17 half of that during an AM peak period? Does that make
- 18 sense just to you? Does it really make sense?
- 19 Does the number of households, 1,090 new
- 20 households -- and does it make sense that Menlo Park only
- 21 gets ten percent of that as our share?
- 22 I mean, if every -- every city in the county did
- 23 that same thing, that's just basically a shell game. Let's
- 24 -- let's force the households on the next community over by
- 25 all this growth. Let's give them to Belmont, give them to

- 1 Atherton, give them to everyone else.
- 2 This -- the -- the housing needs analysis was
- 3 flawed. I think it needs to be redone.
- 4 And thus, I think it's going to change your RHNA
- 5 allocations in the future.
- 6 There is no way that ABAG's going to go lower in
- 7 the future based on that. It's only going to go higher.
- 8 So specifically I believe the PH3 is wrong and
- 9 the EIR as is chapter four, the growth inducement, I think
- 10 those are flawed and need to be redone.
- 11 Thank you.
- 12 CHAIRMAN RIGGS: All right. Thank you, David.
- 13 All right. Do we have any other speakers?
- 14 All right. With that, we will close public
- 15 comment, and if we didn't have some questions for our
- 16 consultant already, we -- I think we have some now.
- 17 COMMISSIONER BRESSLER: I had comments. Are we
- 18 still in the question period here?
- 19 CHAIRMAN RIGGS: No. At this point, it's
- 20 questions and comments. I think -- although we might want
- 21 to lead off with questions. The floor is here.
- 22 COMMISSIONER BRESSLER: Well, I do have one
- 23 thing that's a question. Okay. I'll start with that.
- I received a couple of e-mails from the
- 25 developer on this project, and I'll just -- I'll just read

- 1 it here.
- 2 By way of comment, this was -- this was sent to
- 3 a number of Planning Commissioners, as well, and I
- 4 responded, so a number of you are aware of this.
- 5 It was sent to more than -- more than a majority
- 6 of the Planning Commissioners, and it says: "Dear Planning
- 7 Commissioner, in light of upcoming EIR public comment
- 8 hearing, I thought I would -- I would offer you an
- 9 opportunity for us to meet prior to the September 14th
- 10 meeting and have a quote CEQA end quote briefing of sorts.
- 11 "You've been given a huge amount of information
- 12 to absorb, so I thought that a meeting might be helpful as
- 13 you wade through the DEIR and its appendices." Then it
- 14 gives contact information.
- 15 This is an e-mail from David Bohannon, and my
- 16 response to this was -- and I'll quote my response. "I'm a
- 17 little troubled by this, specifically the word in quotes
- 18 'CEQA briefing of sorts.' If we need two or three public
- 19 meetings to review the EIR, that's fine by me. I believe
- 20 that what we have here is probably a Brown Act violation."
- 21 I sent that to the Planning Commissioners who
- 22 have been sent this e-mail. I bcc'd the City Attorney and
- 23 certain members of the Council, and I want to bring this
- 24 out here today.
- 25 And my question is: If there are private

- 1 meetings with more than a majority of the members of the
- 2 Planning Commission, and those are to -- they're classified
- 3 here as a CEQA briefing of sorts, is that a Brown Act
- 4 violation?
- 5 So I wish that Doug McClure were here.
- 6 CHAIRMAN RIGGS: Justin, please.
- 7 MR. MURPHY: Yes. On -- on that specific
- 8 topic, I did -- the City Attorney did review those e-mails,
- 9 and that e-mail to the Planning Commission is not a Brown
- 10 Act violation. We're not aware of any Brown Act violation.
- 11 If more than a majority of the Planning
- 12 Commissioners then decided to meet with the applicant and
- 13 discuss it, then that has the potential of serial
- 14 communication.
- 15 So we believe that the Planning Commission is
- 16 well schooled in the Brown Act, and you kind of self-
- 17 regulate yourself in terms of avoiding communications among
- 18 more than three of you.
- 19 So a one-way communication from the applicant by
- 20 itself is not a Brown Act violation.
- 21 COMMISSIONER BRESSLER: Okay. I'm not -- I'm
- 22 not sure that directly addresses my concern here.
- I mean, I'm not saying that the e-mail is a
- 24 Brown Act violation. My concern is that there could be
- 25 private meetings to brief the Planning Commission on the

- 1 EIR, whereas this meeting is specifically designed to do
- 2 that, and I'm troubled that -- I'm just troubled by that in
- 3 general, and if you don't have any further comment on that,
- 4 that's fine, but I don't think it's appropriate.
- 5 CHAIRMAN RIGGS: Well, I can comment on that
- 6 since, Vince, you did bring it up, and I realize you're
- 7 trying to make sure we are being responsible.
- This actually is not an infrequent occurrence.
- 9 It's just that this is a particularly large project.
- 10 On smaller projects, including new homes, even
- 11 home remodels, we commissioners often get an invitation to
- 12 come to even a living room and be frankly lobbied by the
- 13 applicant, which I think is the applicant's right, and that
- 14 also would be the reason that all commissioners are
- 15 schooled in the Brown Act.
- During my four years, I've actually been through
- 17 this -- the reminders, the initial review of Brown Act and
- 18 at least two reminders in detail about avoiding meetings
- 19 among us to prejudge a decision or exchange our -- or
- 20 spread our opinions, which I believe is the -- the core to
- 21 it.
- 22 COMMISSIONER BRESSLER: I do -- I do make a
- 23 distinction between this and the type of meeting. By the
- 24 way, I almost never accept those meetings, because I don't
- 25 think those are appropriate for the most part, either,

- 1 unless it's clarification of the facts.
- 2 But this seems to be an invitation to interpret
- 3 the document, and I think that should be done in a public
- 4 forum.
- 5 Now, that -- that may be the spirit instead of
- 6 the letter of the Brown Act, but -- I mean, part of the
- 7 reason I'm bringing this up is because I don't agree with
- 8 meeting with developers in general.
- 9 I was invited to meet with the developer of
- 10 Willow Road gas station project. I didn't do it. Other
- 11 people here did. I don't think that's right.
- I mean, we have public meetings. You have the
- 13 information presented. The public has the benefit of that.
- 14 That's my opinion.
- 15 But in this one in particular, I have a problem
- 16 with. Okay.
- 17 CHAIRMAN RIGGS: Okay. Fair enough.
- John, do you have a question?
- 19 COMMISSIONER KADVANY: No.
- 20 CHAIRMAN RIGGS: Okay. Any other questions
- 21 regarding the -- the presentation tonight, which is on the
- 22 EIR in general, and specifically on traffic and housing
- 23 counts?
- Melody.
- 25 COMMISSIONER PAGEE: Yeah. I have a question

- 1 for staff regarding all the square footages. I think that
- 2 I indicated earlier today in my e-mail to you that they're
- 3 kind of muddle -- muddled between different requirements
- 4 and what is the differences between them.
- 5 So in some instances, we're looking at the
- 6 office square footage, hotel square footage, the
- 7 restaurant, but retail was built into that. Whether it's
- 8 added or not -- not added or included in the office
- 9 complex.
- 10 Can you clarify those numbers so that it's out
- 11 there?
- 12 And then I didn't -- one question I didn't have
- 13 answered is the -- the parking.
- 14 What dictates the square footage per parking and
- is it different from office to hotel and restaurant? If
- 16 you can go through each of those numbers, it would help me.
- 17 MR. ROGERS: Sure. I'll tackle the square
- 18 footages. I think if my colleagues help getting the
- 19 parking stuff ready, we'll be able to tackle that when I'm
- 20 done.
- 21 So there are differences between the square
- 22 footages of the proposed zoning ordinance amendment and the
- 23 square footages of the specific proposed development that's
- 24 shown on the attached project plans.
- 25 In any case, the M-3 zoning district maximum is

- 1 the largest possible envelope. So the square footages are
- 2 shown on page 3 of the staff report for the M-3 zoning
- 3 district which max -- show a maximum office, a hundred
- 4 percent, max hotel, 24 percent, maximum other, thir -- 13.5
- 5 percent, adding up to a total of 137.5 percent maximum.
- 6 That is what was analyzed in the EIR in terms of
- 7 maximum impacts associated with the project such as traffic
- 8 generation.
- 9 There are -- however, it's not always possible
- 10 to -- when you get to the level of designing a building,
- 11 they don't always come out to exactly those numbers.
- 12 And so the specific development proposals are a
- 13 little bit less in most instances. I believe the office
- 14 square footage is at the hundred percent maximum, maybe a
- 15 foot or two difference, but the -- the hotel and health
- 16 club are a little bit less.
- 17 But in terms of the -- the Commission's
- 18 evaluation, the focus should be on the zoning district as
- 19 absolute maximum. It's never going to go above that.
- The EIR establishes essentially a cap in what
- 21 could be then built without Supplemental Environmental
- 22 Impact Report being affected.
- 23 COMMISSIONER PAGEE: Okay. And then parking?
- 24 MR. ROGERS: Parking. Part of the proposal
- 25 incorporates the adoption of unique use space to parking

- 1 standards for the project. And so the zoning ordinance
- 2 would amend chapter 16.72 of the zoning ordinance
- 3 establishing standards that are unique to the M-3 zoning
- 4 district.
- 5 For administrative and professional offices, it
- 6 would be 350 square feet -- sorry. One parking space for
- 7 every 350 square feet of gross floor area.
- 8 For motel and hotel, it would be .91 of a
- 9 parking space for every one guest room. Health and fitness
- 10 centers, one space for every 190 square feet of gross floor
- 11 area. Cafes and restaurants, one space for every 65 square
- 12 feet of gross square area.
- 13 And then for kind of the other category, day
- 14 care facilities, neighborhoods serving community retail,
- 15 personal services or community facilities, it would be one
- 16 space for every 350 feet of square feet of gross floor
- 17 area.
- 18 All of these are bracketed by a potential to
- 19 apply shared parking based on ULI, Urban Land Institute
- 20 standards, which are then analyzed in more and more detail
- 21 in the Draft EIR.
- 22 So the -- the best discussion of the actual
- 23 parking, we can start on page 3.11-55 of the traffic
- 24 circulation section.
- 25 So it's the application of those parking

- 1 standards that I just listed with the potential for shared
- 2 parking to reduce that based on different types of land
- 3 uses that have different demands at different types of day.
- 4 COMMISSIONER PAGEE: Okay. And then kind of a
- 5 comment and question.
- 6 Are existing parking regulations, I believe,
- 7 push at six per 1,000?
- 8 MR. ROGERS: Our parking standards vary for
- 9 every zoning district, so it's hard to have an accurate
- 10 apples to apples comparison.
- 11 The existing M-2 zoning is a catchall one space
- 12 per 300 square feet gross floor area.
- 13 However, there are other -- other zoning
- 14 districts that have an office kind of bent that are five
- 15 spaces per thousand.
- 16 Then in other zoning districts, such as our
- 17 downtown, there's a standard six spaces per a thousand. So
- 18 it really varies, not by use, but by the zoning district.
- 19 COMMISSIONER PAGEE: Okay. And then why would
- 20 we not use -- in an area where there is not much street
- 21 parking in the way of overflow parking, why would we not
- 22 encourage the six per 1,000 or five per 1,000 in this area?
- 23 MR. ROGERS: Well, the basis for looking at
- 24 different standards is based on observation of what
- 25 different uses actually demand.

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1 And so there are certain uses for which six per
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- 2 thousand is insufficient, even. So a high -- a high volume
- 3 re -- restaurant type use generates more than that, and so
- 4 you would -- you would look at the use.
- 5 And so in this case, office, in terms of
- 6 observable performance, typically generates a demand that's
- 7 less than six per thousand.
- 8 So that's why the proposal is incorporated in
- 9 alternates standard of one space per 350 square feet.
- 10 COMMISSIONER PAGEE: Okay. And then the -- the
- 11 final question regarding this issue or item would be: For
- 12 the Rosewood Hotel, what was the average parking for that
- 13 piece of property?
- MR. ROGERS: I don't have that information
- 15 immediately available. Let's see if my colleagues have
- 16 that offhand.
- 17 If we don't have it, it's an item that we can
- 18 research and get back to you and the Commission on as
- 19 potentially as part of a summary --
- 20 COMMISSIONER PAGEE: Okay. Project.
- 21 MR. ROGERS: -- for the October 5th meeting.
- 22 COMMISSIONER PAGEE: Okay. Thank you.
- 23 CHAIRMAN RIGGS: Thomas, following up on that,
- 24 you said that the parking shared factor was on 3.11-5. I'm
- 25 seeing traffic on that.

- 1 MR. ROGERS: The header at the very bottom
- 2 under Other Considerations, there's a parking impact
- 3 analysis that continues on to the subsequent pages. 3.11-55
- 4 on to 56.
- 5 CHAIRMAN RIGGS: Oh, 55. Huh? Thank you.
- Wince.
- 7 COMMISSIONER BRESSLER: Yeah. I just -- since
- 8 we're on parking, I'm going to point out that the parking
- 9 doesn't count towards the FAR, and this -- this actual
- 10 group is the one that, you know, is reviewing that whole
- 11 policy last, but I can tell you that I never had in mind
- 12 when we reviewed that policy that there would be absolutely
- 13 huge stand-alone parking structures that are like buildings
- 14 unto themselves that wouldn't count towards FAR.
- So I -- you know, what I'm going to say -- my
- 16 comment here that specifically addresses the DEIR is that
- 17 what we need here is a complete review of the FAR in terms
- 18 of whether it applies in the sense that whether these guys
- 19 should be excluded when they build huge stand-alone parking
- 20 structures.
- 21 Because that's not what we envision. We haven't
- 22 seen this kind of thing associated with a specific project
- 23 in Menlo Park, and I don't think that the FAR guidelines
- 24 apply.
- 25 I think it needs to be completely reviewed and

- 1 it needs to be addressed by the EIR.
- 2 CHAIRMAN RIGGS: All right. Other comments or
- 3 questions.
- 4 John.
- 5 COMMISSIONER KADVANY: One -- this is kind of a
- 6 specific question, but it gets to the -- the relationship
- 7 between the specific project and the General Plan and --
- 8 and Zoning Amendments.
- 9 On -- I noticed in the -- very early in the EIR,
- 10 on page 1.2, there's a comment that said it was unlikely
- 11 that the General Plan Zoning Amendments would be approved,
- 12 but not the specific development proposal.
- 13 I was wondering, is that meant literally or does
- 14 it mean something more along the lines of but not the
- 15 development proposal or something along the lines of one of
- 16 the alternatives discussed?
- You see what I'm -- see what I'm saying?
- 18 It's on page 1.2. I mean, it may be just
- 19 offered as sort of an offhand remark, but it -- it does
- 20 sort of suggest it's like kind of all or nothing thing, you
- 21 know.
- 22 MR. ROGERS: That's -- it's not the intent of
- 23 that statement to imply that one of the alternatives or a
- 24 different alternative that's not in there couldn't
- 25 ultimately be the City's action.

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1 COMMISSIONER KADVANY: Yeah, good. That may be
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- 2 a good edit so -- so early on.
- 3
 Here's -- here's another question about
- 4 alternatives that I thought the range was good was -- was
- 5 covered.
- 6 I thought -- I was wondering if any thought had
- 7 been given to consideration of an alternative along --
- 8 which would be sort of an Independence Drive project only,
- 9 since I -- my informal understanding is it's sort of the
- 10 order of the project is, you know, that the hotel and
- 11 parking -- and the office and the -- you know, it goes
- 12 together there, and then you have other offices.
- 13 I was -- it seems like -- or is that an easy --
- 14 is it easy to calculate impacts for that -- something like
- 15 that based on the information that's collected?
- 16 MR. ROGERS: The alternatives were as a result
- 17 of the -- the scoping session, which was fairly involved,
- 18 as Rod indicated. So they were the -- the result of the
- 19 City Council and the public.
- 20 That's not to say that additional alternatives
- 21 or change alternatives couldn't be analyzed as part of a
- 22 Final EIR.
- But just to clarify, alternative number three is
- 24 essentially the proposed development on the Independence
- 25 sites with the Constitution site developed under the

- 1 existing M-2 zoning.
- 2 The way that the square footages get allocated
- 3 is not exactly a comparison I think along the lines of what
- 4 you're looking for, but between -- between alternatives one
- 5 and -- sorry. Alternatives two, which is existing M-2
- 6 buildout, and alternative three, which is capping the
- 7 office development at 45 percent for the overall
- 8 developments, and then incorporating the hotel and health
- 9 club, I think you can kind of get a sense of what the --
- 10 the impacts are, but that may or may not be exactly what
- 11 you're looking at.
- 12 COMMISSIONER KADVANY: That's good.
- MR. THOMAS: Okay.
- 14 COMMISSIONER KADVANY: That's great.
- 15 I -- I have a question for Mark -- Mark Spencer,
- 16 I guess, on a transportation question.
- 17 I -- Mark, I think you said in your
- 18 presentation, if I recall correctly, that on the -- on the
- 19 Transportation Demand, TDM proposal, that you didn't -- you
- 20 didn't give it any credit -- credit to be conservative, I
- 21 think -- I think -- I think that's what you said, but in
- 22 the document, in the EIR, the EIR -- the EIR says --
- 23 doesn't say -- it never uses an expression like that.
- 24 That is probably EIR protocol, but basically the
- 25 EIR says it's unlikely that the TDM would reduce impacts

- 1 both, you know, below significant levels.
- 2 So can we take those as equivalent and, you
- 3 know, should I -- should I -- I mean, it's one thing to say
- 4 I'm being conservative. It's another thing to say I don't
- 5 expect -- you know, given the nature of what we understand
- 6 of this program --
- 7 MR. SPENCER: Let me see if I can clarify.
- 8 COMMISSIONER KADVANY: You understand what I'm
- 9 saying.
- 10 MR. SPENCER: I understand. I get that
- 11 question quite a bit.
- 12 A TDM program, Transportation Demand Management
- 13 program sets out a series of activities by providing things
- 14 such as bicycle lockers, by contributing towards employees'
- 15 shuttle passes, transit passes, perhaps contributing to the
- 16 existing shuttle, for Caltrain, providing pedestrian
- 17 amenities. It could be a number of different things.
- 18 Anything that reduces the number of trips coming
- 19 to a site, encouraging carpooling, vanpooling, transit,
- 20 walking, biking and so forth.
- 21 As a transportation professional, all of these
- 22 are extremely important and very, very worthwhile things to
- 23 do.
- One of the issues that we have in our industry
- 25 as traffic professionals is that it's very hard to come up

- 1 with a very quantitative for sure analysis that says if I
- 2 implement measures A, B, C and D, I know for sure I'm going
- 3 to reduce the number of trips by X percent, and across --
- 4 the more mixed use you have, the more opportunity you have
- 5 to be successful.
- 6 This project is mixed use. It does have a good
- 7 chance of having a success -- a successful TDM program.
- 8 But realistically, we can't quantify it with
- 9 some level of certainty that could withstand a challenge
- 10 under a CEOA document.
- 11 So while we encourage these measures and we say
- 12 these are good to do, we don't know for sure if the level
- 13 of reduction in trips would be enough to reduce the -- the
- 14 impact to that less than significant level.
- 15 Some of the delays that we experience in
- 16 intersections as a result of the project are -- are larger
- 17 than -- and then some are not as great depending on which
- 18 intersection you're talking about, but because we can't say
- 19 with absolute certainty, gee, we know this is going to
- 20 reduce it by ten or twelve seconds at this intersection or
- 21 whatever it might be, therefore it doesn't get considered
- 22 in the numerical analysis in the EIR. And that's -- that's
- 23 how it gets treated.
- 24 But they're worth -- in terms of the value to
- 25 the program and what it means, I think that shouldn't be

- 1 underestimated from that perspective.
- 2 COMMISSIONER KADVANY: Thanks.
- 3 CHAIRMAN RIGGS: Thank you, Mark.
- 4 Katie, do you have a question?
- 5 COMMISSIONER FERRICK: Yes. I think it might
- 6 be for you, yeah.
- 7 First, water supply. In the staff report, there
- 8 -- they talk about the significant and unavoidable water
- 9 supply impacts, and I'm wondering if you could talk about
- 10 the practical meaning of significant and unavoidable
- impacts, like what does that mean for people here?
- 12 MR. JEUNG: Sure. Over the past few years, as
- 13 part of the California Environmental Quality Act, we've
- 14 been required to take a look at the available water supply.
- 15 From two perspectives. One from a long-range
- 16 speakers perspective, because the state is very much
- 17 interested in making sure that there is adequate long-term
- 18 water supply available to support a project.
- 19 And second, there's a request to look at that
- 20 long-term water supply under a number of different
- 21 scenarios, and those scenarios take into account a number
- 22 of successive dry years and multiple periods of drought
- 23 conditions.
- 24 So when we do the impact analysis -- and we
- 25 often use our brains. We try to do a conservative

- 1 analysis -- it's taking into account those particular
- 2 scenarios where we have dry years and we have successive
- 3 periods of drought, and under those circumstances, when
- 4 you're looking into the future and you're taking into
- 5 account Menlo Park's available water supply, whether it
- 6 comes from groundwater, whether it comes from the Hetch
- 7 Hetchy system, et cetera, we take a look at all the
- 8 available and planned and programmed water improvements and
- 9 we see how much water entitlement the City of Menlo Park
- 10 has, and then we compare that against the demands that are
- 11 projected for the project.
- 12 And as has been pointed out earlier, it's hard
- 13 to get a good handle on the project because when you're
- 14 allowing something under an M-3 zone that allows anything
- 15 from R&D space to office space to a certain percentage of
- 16 hotel use, you make certain assumptions about how much
- 17 water could be demanded or required under those project
- 18 conditions, and so when you take a look at a scenario or a
- 19 situation where all of the floor space comes in as a -- a
- 20 research and development and then comes as a wet lab, when
- 21 there's that demanding of water use against the
- 22 conservative supply scenarios, we have a condition where
- 23 there's not going to be adequate water supply, and -- and
- 24 we're just making that as a point of information for the
- 25 benefit of the Planning Commission.

- 1 Does that help?
- 2 COMMISSIONER FERRICK: Yes. I'm glad to hear
- 3 you say you're working with the planned improvement such as
- 4 the Hetch Hetchy system, and I'm sure you're aware they're
- 5 going to be doing a lot of digging --
- 6 MR. JEUNG: Yes.
- 7 COMMISSIONER FERRICK: -- of those big
- 8 pipelines right there.
- 9 MR. JEUNG: I think the complication there is
- 10 just how long the contract is going to continue under the
- 11 current conditions.
- 12 There's a projected date of exploration, and so
- 13 once you get beyond that, it becomes pretty tentative, a
- 14 little bit tentative on -- on how available the water
- 15 supply is going to be.
- And so that's again why we take this
- 17 conservative approach in the environmental document.
- 18 Because, as Mark said, we're not certain of some of those
- 19 conditions in the future.
- 20 COMMISSIONER FERRICK: Mm-hmm. And my other
- 21 question for you has to do with air quality.
- I understand the ones for the construction
- 23 phase, but could you expand on the -- on the significant
- 24 and unavoidable air quality impacts post construction that
- 25 you were mentioning?

- 1 MR. JEUNG: Mm-hmm.
- 2 COMMISSIONER FERRICK: Thanks.
- 3 MR. JEUNG: There are two different components
- 4 that are primary contributors to the air emissions. So For
- 5 any given project, whether it's a housing development,
- 6 whether it's a commercial development, you have the certain
- 7 amount of emissions associated with the trips that are
- 8 going to be generated by that project.
- 9 So as Mark pointed out, there's some 11,000 or
- 10 so new daily trips. All of those cars and the mechanisms
- 11 or the means by which people are going to be arrive at the
- 12 site are going to generate emissions associated with
- 13 additional air quality or air emissions.
- In addition, the proposed project as a site
- 15 contributes stationary source emissions. So there are --
- 16 there are those that are related to mobile sources, such as
- 17 the cars, and then there's stationary sources.
- 18 So, for example, the heating and the ventilation
- 19 that's going to be required to support the office, the R&D,
- 20 the hotel, the health club, all of that is going to
- 21 contribute to emissions, as well.
- 22 We take all of those different sources, the
- 23 trips and the square footage and the types of uses and put
- 24 it into a model that's called Urbanist, and the Urbanist
- 25 model then generates for us using factors that have been

- 1 approved by the California Air Resources Board the amount
- 2 of emissions that are associated with all those uses, both
- 3 stationary and mobile.
- 4 The amount of emissions that are then calculated
- 5 are compared against standards that are promulgated by the
- 6 Bay Area Air Quality Management District.
- 7 And so the district has come out and said that
- 8 in general, given our conditions here in the Bay Area, if
- 9 there's more than eighty pounds per day of certain criteria
- 10 pollutants such as the NOx or the particulate matter, in
- 11 those cases, it should be declared that the project would
- 12 have a significant air quality impact, and that was the
- 13 case here.
- We tend to find that with every large project.
- 15 COMMISSIONER FERRICK: So it's the -- it's the
- 16 transportation, not the buildings themselves or the uses
- 17 within?
- 18 MR. JEUNG: For the vast majority of the
- 19 emissions, whether you're looking at the mobile or the
- 20 stationary sources, it's primarily from the mobile sources.
- 21 So when we do take a look at the alternatives,
- 22 for example, and we're trying to reduce the number of
- 23 pollutants per day or the pounds per day, we were looking
- 24 at opportunities to reduce the number of trips.
- 25 COMMISSIONER FERRICK: Mm-hmm.

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1 MR. JEUNG: And that's where we were working
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- 2 closely with City Staff and Mark Spencer.
- 3 COMMISSIONER FERRICK: And how closely -- I
- 4 mean, I'm just thinking back to the housing, the ten
- 5 percent.
- 6 That would -- that would go commensurately down
- 7 if the number of people living close by?
- 8 MR. JEUNG: Yeah.
- 9 COMMISSIONER FERRICK: Okay. Thank you.
- 10 MR. JEUNG: Mm-hmm.
- 11 CHAIRMAN RIGGS: Thank you.
- 12 COMMISSIONER FERRICK: And then I think I
- 13 have -- I can come back later.
- 14 CHAIRMAN RIGGS: Okay. And Jack, and then I'm
- 15 just going to insert a request to the consultants. If it's
- 16 possible to answer a question with we took the worst case
- 17 drought and the worst case building load and it came out
- 18 that this is the result.
- 19 We have a lot of questions to ask you tonight,
- 20 and in the interest of time, rather than completeness, that
- 21 would be appreciated.
- Jack.
- 23 COMMISSIONER O'MALLEY: I have a couple general
- 24 questions and a number of specific questions.
- The general questions really involve answers to

1 questions that have been asked to me by other residents of

- 2 Menlo Park.
- One of the major questions is: Why are we only
- 4 considering the outside perimeter of that section for M-3
- 5 zoning? Why didn't we take that -- that whole area and
- 6 deal with it as M-3 zoning?
- 7 MR. ROGERS: Just roughly speaking, the area
- 8 that's proposed as part of this project is the only area in
- 9 that particular space in between Chrysler and Marsh that's
- 10 under the ownership of the project sponsor.
- 11 The twelve or thirteen sites in the middle are
- 12 owned by separate entities.
- 13 COMMISSIONER O'MALLEY: I understand that, but
- 14 why wouldn't Council consider looking at that whole area in
- 15 general?
- 16 I -- I understand that there would be a need for
- 17 additional environmental -- Environmental Impact Reports if
- 18 the people there decided to do something later on, but it
- 19 just seems to me that -- that would make sense to do that.
- 20 So your -- your response is basically because
- 21 only Mr. Bohannon has -- has asked for that.
- MR. ROGERS: That's --
- COMMISSIONER O'MALLEY: And that's my answer.
- 24 That will be my answer, then.
- 25 Is that right?

- 1 MR. ROGERS: Yes.
- 2 COMMISSIONER O'MALLEY: All right. Another
- 3 general question, I didn't see any -- it may be here, but I
- 4 -- I read -- tried to read a lot of this material. I
- 5 haven't got through everything -- every single page of it,
- 6 but I didn't see any input from Redwood City or Palo Alto.
- 7 MR. ROGERS: Yeah. Those jurisdictions -- all
- 8 the neighboring jurisdictions of potential interest were
- 9 noticed with the Draft EIR. So the comment period is still
- 10 open until next week.
- 11 We had some preliminary inquiries from Redwood
- 12 City. We have not seen a normal comment or any other
- 13 format comments, but I would not be surprised if those came
- 14 in from those jurisdictions or other ones.
- 15 COMMISSIONER O'MALLEY: Okay. And one of our
- 16 speakers earlier talked about this as being not a project,
- 17 but rather an option to build a project.
- 18 How long will the project be under consideration
- 19 and still have the possibility of not -- of not being
- 20 built?
- 21 MR. ROGERS: That's probably a topic that we
- 22 can discuss in more detail on the 5th, but I'll answer it
- 23 in brief.
- 24 The applicant has not yet requested a specific
- 25 term. So at this point, it's a matter for future

- 1 negotiation.
- 2 The one point in addition that staff would just
- 3 like to make is that the -- the options can also be phrased
- 4 in terms of the benefits to the City. So there can be
- 5 provisions for, you know, revenues or in-lieu type fees to
- 6 be paid if a project isn't built by a certain time.
- 7 That's the kind of thing that could be part of a
- 8 Development Agreement.
- 9 So if a project wasn't built, but was
- 10 contributing the revenues that it would contribute if
- 11 built, that's something that could be considered as part of
- 12 the Development Agreement's time frame discussion.
- 13 COMMISSIONER O'MALLEY: All right. And Henry,
- 14 I have a couple of small questions to ask and then I have a
- 15 number of specific questions, but I'll -- I'll hold them
- 16 till later, okay, but I did want to --
- 17 CHAIRMAN RIGGS: Okay.
- 18 COMMISSIONER O'MALLEY: -- you know, get a
- 19 little bit more input on traffic noise and -- and
- 20 vibrations.
- 21 If I understand traffic noise, you're looking at
- 22 the noise over and above what presently exists, or is it
- over what used to exist, say, in 2006 or 2007?
- 24 MR. JEUNG: In order to be succinct, the noise
- 25 analysis and impacts do look at the potential change from

- 1 existing conditions, and the existing conditions were
- 2 defined as when the Notice of Preparation was released in
- 3 2006/2007.
- 4 COMMISSIONER O'MALLEY: Okay. It was back at
- 5 that time.
- 6 All right. So these extra trips that have been
- 7 projected will -- will cause us to get into the position of
- 8 not being able to mitigate -- mitigate that problem.
- 9 I was curious. How many additional trips would
- 10 it take to reach that point where you could not mitigate
- 11 the problem? I mean, are we talking, you know, a few
- 12 thousand trips, I think 11,000 trips during the day? Would
- 13 1,000 trips do that?
- MR. JEUNG: We did try to do a sensitivity
- 15 analysis when we looked at the different alternatives. So
- 16 I think some of the alternatives were pegged to reduce some
- 17 of the noise impacts that were identified.
- 18 So I'll take a moment to look that up.
- 19 I -- I can see from the analysis that we did
- 20 that actually all of the reductions ended up eliminating
- 21 the noise impact.
- 22 So even if the project were reduced to 117
- 23 percent FAR, that would reduce the noise impact, but we
- 24 don't have the tipping point, and we can figure that out
- and provide that to you for your study session.

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1 COMMISSIONER O'MALLEY: Okay. That would be
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- 2 nice. Thank you.
- I had one question, also, about the R&D lab and
- 4 the water impact along the lines of Katie.
- 5 I -- I guess there's a formula used. If you
- 6 define something as an R&D lab, there is a formula that
- 7 says how much water you'll use on an annual basis per
- 8 employees.
- 9 Is that how you do that?
- 10 MR. JEUNG: Pretty much. What we did is we
- 11 took a look at historical information that we had from
- 12 other studies about how much water consumption is
- 13 associated with an R&D lab, and we assigned that to this
- 14 project.
- 15 And I can't remember off the top of my head
- 16 whether that was square footage or based on employees, but
- 17 that was the formula that was used.
- 18 COMMISSIONER O'MALLEY: I was just curious. It
- 19 just seemed to me that that was the major reason for one of
- 20 the problems of water.
- 21 MR. JEUNG: You're absolutely correct.
- 22 COMMISSIONER O'MALLEY: And I haven't -- I have
- 23 been involved in my career with a number of R&D labs, so I
- 24 don't remember ever using an excessive amount of water.
- 25 That's why I bring up this question.

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1 And just -- this is something I probably should
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- 2 know, but I want to make sure I truly know it.
- 3 What's the definition of a project trip?
- 4 MR. SPENCER: A project trip is a vehicle trip,
- 5 one vehicle trip generated by whatever's being proposed.
- 6 What we look at is based on square footage,
- 7 based on the number of hotel rooms, whatever the factor may
- 8 be how many trips are coming to the site and how many trips
- 9 would be leaving the site during any given time period.
- 10 So minimally, any project has to generate at
- 11 least two trips, one in and one out within the framework of
- 12 at least a day, and then you build from there.
- 13 COMMISSIONER O'MALLEY: For how many
- 14 employees? How many employees per trip, in each vehicle
- 15 trip, then?
- 16 MR. SPENCER: The vehicle trip estimate is
- 17 actually not based on the number of employees in this
- 18 particular case.
- 19 When you're looking at square footages for
- 20 office use, the density of that building is -- is
- 21 indirectly factored in, but we're not saying. "Gee, we
- 22 think there's a thousand employees; therefore, we generate
- 23 so many trips."
- What we're looking at is if you have, say,
- 25 200,000 square feet of office space, based on known factors

- 1 of that kind of office space, who would anticipate it would
- 2 generate so many vehicle trips in and out of that site.
- 3 So it's based -- it's not based on employees.
- 4 It's based on square footage. For a hotel, it's based on
- 5 the number of rooms. For a restaurant, it might be based
- 6 on the number of seats within the restaurant.
- 7 COMMISSIONER O'MALLEY: All right. I
- 8 understand that, then. I appreciate your explanation, and
- 9 you have data to support that, obviously, and that's what
- 10 you're using is database.
- 11 MR. SPENCER: Yes. Very solid data on that.
- 12 COMMISSIONER O'MALLEY: Thank you.
- 13 CHAIRMAN RIGGS: I've got a couple of
- 14 questions. I want to start with a couple that were picked
- 15 up by our speakers.
- 16 One had to do with traffic impacts as it was
- 17 analyzed. I seem to remember somewhere around 1,100 trips
- in the morning, about 1,800 new employees.
- 19 Can you align or help align trips with
- 20 employees, what kind of factor was used?
- 21 MR. SPENCER: As I just stated earlier, there
- 22 is no factor between number of employees and the number of
- 23 trips.
- 24 There is a trip generation table in the EIR that
- 25 shows the factors that were used to calculate the number of

- 1 trips.
- 2 CHAIRMAN RIGGS: Well, I guess let me put it
- 3 another way for those present or those listening on our
- 4 various services.
- 5 How would one grasp or understand that you could
- 6 have an AM peak trips, new trips in of 937 when you have
- 7 1,800 new employees?
- 8 I'm -- I'm sure there's a basis for it. It's
- 9 just it would help -- help to speak to it.
- 10 MR. SPENCER: I'm looking at the trip
- 11 generation table. Which is table 3.11-5 in the Draft EIR,
- 12 which does show you 937 inbound trips, net new trips all
- 13 together.
- I don't have the number of employees here. The
- 15 number of employees is estimated -- as you said, I think
- 16 it's at 1,800.
- 17 Again, I'll tell you two things. One, most of
- 18 the trips are assumed to be single occupant auto. There
- 19 would be some carpooling and some other uses, but most are
- 20 single occupant auto, people driving themselves. Very
- 21 typical for this environment.
- Not all of those employees arrive in the same
- 23 peak hour. What you see represented here is the highest
- one-hour period of the morning commute.
- 25 CHAIRMAN RIGGS: Oh, right. So --

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1 MR. SPENCER: So you will have potentially 900
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- 2 in one hour and 900 in another hour, and you might have,
- 3 you know, some on the fringes.
- 4 The morning commute period lasts in the Bay Area
- 5 typically between 5:30 and 9:30. It does spread quite a
- 6 bit --
- 7 CHAIRMAN RIGGS: Correct.
- 8 MR. SPENCER: -- so this is the single highest
- 9 peak of that time.
- 10 CHAIRMAN RIGGS: All right. Fair enough.
- 11 That's just the right answer.
- 12 We also had a -- well, there's not much to do
- 13 about that.
- I think we've spoken to a couple of those.
- 15 Following up on a question from Commissioner O'Malley to
- 16 staff regarding the limits of the M-3.
- 17 Thomas, were -- first of all, the neighboring
- 18 land owners were presumably notified from the Notice of
- 19 Intent forward of this project going forward.
- 20 Would that be true?
- 21 MR. ROGERS: That is correct.
- 22 CHAIRMAN RIGGS: And was there any limitation
- 23 should these landowners wish to join the definition of M-3?
- MR. ROGERS: Because this is a private
- 25 development application, that would be subject to the

- 1 private sponsor's willingness to incorporate them within
- 2 this application.
- 3 Applications do require payment of fees and the
- 4 provision of information, so it needs to be a coordinated
- 5 consolidated effort.
- 6 So if an individual didn't want to incorporate
- 7 someone, they wouldn't have to, but someone could make
- 8 their own application independently.
- 9 But again the way this one is structured, it is
- 10 all around what the individual applicant has been proposing
- 11 in terms of its geographic extents.
- 12 CHAIRMAN RIGGS: If I had an adjacent site of,
- 13 say, two acres, could I come forward and say I would like
- 14 also an M-3 designation?
- 15 MR. ROGERS: You could. It involves a payment
- 16 of fees.
- 17 CHAIRMAN RIGGS: And I would pay the fees and I
- 18 would say --
- MR. ROGERS: And also an EIR.
- 20 CHAIRMAN RIGGS: I saw what he ordered for
- 21 lunch and I'll take that, and you could pay the fees
- 22 and --
- 23 MR. ROGERS: Acknowledging from the -- from
- 24 that applicant side that there's no M-3 zoning at this
- 25 current point.

- 1 CHAIRMAN RIGGS: Right.
- 2 MR. ROGERS: It's just a proposal, but there's
- 3 no prohibition against that.
- 4 CHAIRMAN RIGGS: Okay. There's a mention in
- 5 the zoning regarding setbacks, that they are -- that
- 6 there's a five foot average.
- 7 How would we have -- how would we even apply an
- 8 average -- that's in the staff report, actually, in the
- 9 summary. In the development regulations comparison, and
- 10 that's the side setback.
- 11 MR. ROGERS: So that is averaging -- those
- 12 properties have two side setbacks. So the full zoning
- 13 ordinance text in the appendix list that it can basically
- 14 go from zero to ten feet.
- 15 So you got zero on one side and ten feet on the
- 16 other side, that averages five, or you could have five and
- 17 five on both sides.
- 18 It's a sort of sliding scale similar to what the
- 19 R-E zoning district allows with a total setback of thirty
- 20 feet, but you can adjust.
- 21 CHAIRMAN RIGGS: All right. So it's the same
- 22 thing, just a smaller number.
- I wanted to make note -- and fortunately, this
- 24 is a Draft EIR -- that all the maps that are used for
- 25 reference, maps are actual -- actually aerials, as well,

- 1 are all from prior -- prior to 1999.
- 2 They all show the -- and that would be with the
- 3 exception of the colored area plans, but there are at least
- 4 I think five plans in here which show the pre-1999 freeway
- 5 exchange.
- 6 And given that we're talking about traffic flow
- 7 and the impact on the freeway exchange, I don't think this
- 8 should move forward with an out of date plan.
- 9 The impact report in PS-2, I believe it is,
- 10 notes that there is no impact on equipment required by the
- 11 Menlo Park Fire Protection District, but the Fire
- 12 Protection District has separately noted, I believe, that
- 13 they will need a new kind of ladder truck.
- 14 Is this something that should be represented in
- 15 the EIR and then responded to as mitigated?
- 16 MR. ROGERS: The CEQA standards are a little
- 17 bit different than what the fiscal impact analysis looked
- 18 at. So if I mess this up, Rod's going to correct me.
- 19 If the project required a new fire station to be
- 20 built, that would be a capital facility that would need to
- 21 be analyzed in terms of its CEQA impact.
- However, the purchase of a piece of equipment
- 23 that can be housed within the existing facility does not.
- 24 However, Commissioner Riggs is correct, that it
- 25 is a source for further discussion as the Commission gets

1 into the fiscal impact analysis at the next meeting.

- 2 CHAIRMAN RIGGS: Okay. Thank you.
- Then the flood elevation -- let me see. I guess
- 4 that's under Hydrology.
- 5 If I read it correctly, it says that the flood
- 6 elevation is at seven feet. The current project is below
- 7 that. It's going to add two feet, which will bring it up
- 8 to over eight feet.
- 9 I was just trying to follow the math.
- 10 MR. ROGERS: The topography on the different
- 11 sites does vary over different areas, but roughly speaking,
- 12 yes, the base flood elevation is seven feet, and the
- 13 project elevations would be eight feet or a little bit
- 14 above the floor.
- 15 CHAIRMAN RIGGS: That's right. I had forgotten
- 16 there would be more than one elevation.
- 17 Okay. All right. That's actually it for
- 18 questions and I'll hold comments. I'm going to take a wild
- 19 guess at who has a light on.
- John?
- 21 COMMISSIONER KADVANY: No. Go ahead.
- 22 CHAIRMAN RIGGS: Melody.
- 23 COMMISSIONER PAGEE: Okay.
- 24 CHAIRMAN RIGGS: Go ahead.
- 25 COMMISSIONER PAGEE: Would you explain your

- 1 last point on the FEMA as far as the flood plain elevation?
- 2 You're saying that the project will add two feet to the
- 3 seven foot flood plain.
- 4 CHAIRMAN RIGGS: No. The existing elevation.
- 5 COMMISSIONER PAGEE: Site elevation.
- 6 CHAIRMAN RIGGS: Site elevation was -- I didn't
- 7 realize was 6.3, because I thought one of them was five,
- 8 but I guess there are different elevations with the
- 9 different sites.
- 10 But the -- I did see what Tom has alluded to,
- 11 that the project is committed to bringing it up to -- I
- 12 think it's 8.3 feet. Notably above the seven foot hundred
- 13 year flood level.
- 14 COMMISSIONER PAGEE: So excavation would be
- 15 done to the site or added to the site or fill would be --
- 16 CHAIRMAN RIGGS: Fill.
- 17 COMMISSIONER PAGEE: -- brought to the site to
- 18 raise it. Okay. I thought that's the point you were
- 19 trying to make.
- 20 On this R&D lab -- and this might be for one of
- 21 you guys -- we talked about water coming into the site.
- 22 With R&D labs, you have a tremendous amount of
- 23 water leaving the site, as well, and how -- I didn't see
- 24 anything specifically addressing the capacities of our
- 25 existing sewer system in that area and how that would

- 1 impact our sewer system and our wastewater treatment plant.
- 2 MR. JEUNG: Yes. Please bear with me while I
- 3 look that up. Because it -- excuse me. It was evaluated.
- 4 Sorry.
- 5 MR. MURPHY: It's on page 3.12-6. There's an
- 6 explanation, a setting for the wastewater.
- 7 MR. JEUNG: Thank you.
- 8 There's also a table on page 3.12-19. That
- 9 table identifies the amount of wastewater generation from
- 10 each of the proposed uses at the site, and there's a -- an
- 11 assessment of those wastewater for those relative to
- 12 achieving capacity.
- 13 COMMISSIONER PAGEE: Can you summarize that
- 14 quickly?
- 15 MR. JEUNG: It's called Impact UT-3, and there
- 16 is sufficient capacity at the wastewater treatment facility
- 17 to accommodate the projected wastewater flows.
- 18 COMMISSIONER PAGEE: And -- and then that would
- 19 compare with just this project.
- 20 MR. JEUNG: Yes.
- 21 COMMISSIONER PAGEE: And what else is there?
- 22 Not the maximum of all M-2s that might dump into the
- 23 facility.
- MR. JEUNG: That's a very good point. The
- 25 analysis that I just described that's comprised of Impact

- 1 UT-3 looks at this proposed document.
- 2 If you then look at all the other developments,
- 3 the key-most of developments, that's covered on a different
- 4 page, and bear with me.
- 5 That's examined on page 3.12-32, where we looked
- 6 at all the other development potential associated with
- 7 other foreseeable projects surrounding this proposed
- 8 project site and estimated that there would be sufficient
- 9 wastewater treatment capacity.
- 10 COMMISSIONER PAGEE: So that's only specific to
- 11 this project site?
- MR. JEUNG: No. It's taking into account other
- 13 future possible development in the Menlo Park area.
- 14 COMMISSIONER PAGEE: Okay.
- 15 MR. JEUNG: And other contributors to the
- 16 wastewater treatment facility.
- 17 COMMISSIONER PAGEE: All right. Thank you.
- 18 CHAIRMAN RIGGS: John.
- 19 COMMISSIONER KADVANY: Thank you.
- This is another question for Mark on
- 21 transportation. It looks like -- you have a lot of people
- 22 are naturally concerned about the impact on traffic
- 23 surrounding -- surround the project area, but it appears
- 24 that inside the project area, there's some significant
- 25 change, especially in this kind of nexus of streets around

- 1 Independence and Chrysler and Constitution, you get some
- 2 real big changes and some significant delays.
- Will you kind of talk around that a bit, kind of
- 4 what we're going from? What's it like today? What's being
- 5 looked at here?
- 6 MR. SPENCER: Certainly. I'll try and give you
- 7 a brief summary of that comparison.
- 8 COMMISSIONER KADVANY: My -- my impres -- my
- 9 subjective impression is that we're going from very lightly
- 10 used area in terms of traffic to one that's in kind of a --
- 11 you know, much more like what's on the outside, outside
- 12 world, so to speak.
- 13 MR. SPENCER: Certainly. I think in the
- 14 general sense here, you're correct in that there's going to
- 15 be, you know, obviously very -- the heaviest demands of
- 16 traffic from the project obviously are going to be at the
- 17 project driveways and on the streets immediately
- 18 surrounding the project, and then it dissipates as you move
- 19 further away from the site. As you hit the freeway, as you
- 20 go over the bridge, as you -- you know, as you move
- 21 further.
- 22 So that's why it doesn't take -- you're right.
- 23 I mean, currently you have very good levels of service.
- 24 If you look at, you know, existing conditions,
- 25 we measure traffic again in terms of levels of service,

1 like a report card, A's and B's and C's are very good and

- 2 very rare.
- 3 You know, of the intersections on Independence
- 4 at Marsh, Constitution, Chrysler, on Chilco, these are all,
- 5 you know, pretty much A's and B's right now. They're very
- 6 lightly traveled.
- 7 Again, you have underutilized parcels in the
- 8 area, and you don't have a lot of internal circulation
- 9 currently occurring within the site itself.
- 10 Obviously the -- the traffic on Bayfront is
- 11 something much different.
- 12 As this development comes on line, we're going
- 13 to go from these A's and B's -- I'm going to quickly try to
- 14 jump ahead. But you'll hit those impacts relatively
- 15 quickly at those intersections, and particularly because
- 16 those are mostly unsignalized intersections.
- 17 COMMISSIONER KADVANY: They're stop signs.
- 18 MR. SPENCER: And stop signs.
- 19 So the trigger to have an impact based on the
- 20 delay on those is not that hard to trigger, but you will
- 21 quickly increase to --
- 22 COMMISSIONER KADVANY: Well, I'm noticing --
- MR. SPENCER: D's and F's.
- 24 COMMISSIONER KADVANY: For example, like here
- 25 we go from something like ten and seventeen second delays

- 1 at Independence -- well, Independence Drive, Constitution
- 2 to 85 seconds. So a minute and a half. So that's -- a
- 3 minute and a half's a pretty long span.
- 4 MR. SPENCER: That is, and that's why --
- 5 COMMISSIONER KADVANY: That's a lot of cars
- 6 backed up. It kind of gives you an image of some internal
- 7 congestion in peak hours.
- 8 MR. SPENCER: That is peak hours, but we also
- 9 it's a heavy intensification around the site. We looked at
- 10 the queues. Do they back up from one intersection to
- 11 another? What do we need to do in terms of do you need
- 12 more street capacity? Do you need to change from a stop
- 13 sign to traffic signal control?
- 14 Throughout the program, when we looked at those
- 15 eleven intersections that -- over the course of the
- 16 long-term analysis that are going to be impacted, one of
- 17 those can be reduced to a less than significant level.
- 18 We did, however, recommend mitigation for every
- 19 single one of those locations in terms of this is what you
- 20 can do to improve the conditions at these locations. Can
- 21 you add a turn lane? Can you improve the traffic signal
- 22 timing? Can you do various things to improve the
- 23 conditions?
- 24 And each of those cases, we could make headway
- 25 and improve the conditions. We didn't ignore them, because

- 1 they're -- because we can't get it to a less than
- 2 significant level.
- 3 It's just that you can only bring it down so
- 4 much, and then you kind of hit a wall at a certain point.
- 5 So in some of the cases, we bring down the --
- 6 the congestion level quite a bit, but not to that under
- 7 CEQA threshold and City threshold to that less than
- 8 significant level, which basically has to bring it back to
- 9 the condition of baseline, really, that we're starting
- 10 with.
- 11 So that's -- but there are a whole series of
- 12 things that are being proposed in terms of this would
- 13 considerably help the situation.
- 14 COMMISSIONER KADVANY: I -- I guess I'm
- 15 trying -- you know, the traffic analysis is hard to get a
- 16 hold of because it's by intersections, it by road segments
- 17 and you kind of like to get a more holistic perspective,
- 18 and I sort of get a sense of that because of the thinking
- 19 in terms of this going -- right now, from a traffic
- 20 engineer's perspective only, you know, there's not -- it's
- 21 underutilized, meaning it's -- right?
- 22 You know, it's kind of -- it's kind of funny
- 23 because it's nice to drive in because you can get through
- 24 there very quickly.
- 25 So we're going for -- you know, so we have this

- 1 space there from a traffic perspective where not -- not
- 2 much is happening.
- So it's like a free space in your computer, and
- 4 when you start to fill that up on your computer, that's
- 5 when you start to have trouble, because -- you know,
- 6 regionally because you have no free space.
- 7 Is -- is that a valid analogy there?
- 8 MR. SPENCER: Not -- not quite. I'll tell you
- 9 the difference.
- 10 When you fill up space on your hard drive on
- 11 your computer, it's there all the time, unless you erase it
- 12 or move it. So once you fill it up, it's there.
- 13 It's not like I'm only filling it up for fifteen
- 14 minutes or an hour and a half, and then that congestion on
- 15 your computer calms down.
- 16 If you're on a network system in your office on
- 17 a computer and suddenly everyone jumps on the Internet and
- 18 they're downloading movies or something, the system slows
- 19 down, and then as they -- they're done with all that
- 20 downloading, the system gets faster again.
- 21 That's a more accurate analogy comparing it to a
- 22 computer situation. That's what we have here.
- 23 As -- as a traffic professional, yes, I'll see
- 24 underutilized capacity on the roadway. I don't want to
- 25 fill it up. That's certainly not my goal. That

1 doesn't -- that's not what we're about. It's not all about

- 2 cars.
- 3 I'm about movement of people and goods and
- 4 services, and it's not healthy to have everything just
- 5 filled up and jammed all the time.
- 6 You have see surges of traffic as a result of
- 7 development, and you'll see it for periods of time and then
- 8 it will dissipate.
- 9 Okay. Over the course of the day, you're going
- 10 to see some levels going up, you know, at a higher base
- 11 level than what you had, because you have 24-hour uses
- 12 there. You've got hotels, you've got other things that
- 13 you're thinking about at this point.
- But it's not -- it's not going to be a continual
- drone of very heavy congestion 24/7, 365 days a year.
- 16 COMMISSIONER KADVANY: Okay. Thank you.
- 17 CHAIRMAN RIGGS: Thank you.
- 18 And then Vince and then Katie.
- 19 COMMISSIONER BRESSLER: Okay. I wanted to
- 20 address something that hasn't come up here tonight, and
- 21 first I want to explain something about what I think would
- 22 be a real win-win for the City and the people in East
- 23 Menlo.
- 24 What I would actually like to see in this area
- 25 is light manufacturing which gives real jobs into the

- 1 future, not just construction jobs; not just, you know,
- 2 service jobs.
- 3 And my concern here is that we're moving very
- 4 far away from that possibility by doing this.
- 5 Okay. But given where we're at and given that
- 6 certain promises have been made, I think it's our
- 7 responsibility up here to try and get those promises in the
- 8 record, and I don't know exactly whether it belongs in the
- 9 EIR.
- 10 We do have indications in the EIR how many jobs
- 11 are going to be in Menlo Park. The EIR is structured to
- 12 try and minimize that because that minimizes the impacts.
- 13 So that's not broken out in terms of what that
- 14 would mean for East Menlo. I think it should be broken out
- 15 for what that means for East Menlo, and I think as this
- 16 process continues, we should make these agreements part of
- 17 the public record and we should talk about these things so
- 18 that they can be enforced; so that they can be understood;
- 19 so that our commitment to that neighborhood can be enforced
- 20 and understood; so that we can understand the impacts and
- 21 benefits, not just on all of Menlo Park, but on the
- 22 particular area where the project's going in.
- I think that's really, really important, and I
- 24 have other things to say, but I'm going to let Katie do her
- 25 thing now because she's been waiting.

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1 CHAIRMAN RIGGS: All right, and I'll just note
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- 2 briefly that we will talk about that in the Development
- 3 Agreement, but as David Spear pointed out, we are -- oh no.
- 4 Elias pointed out, this is -- the EIR backs up the
- 5 opportunity to build this level, so it -- it's on the
- 6 table, and thank you for putting it there.
- 7 Katie.
- 8 COMMISSIONER FERRICK: Thank you.
- 9 My question actually backs up better off of
- 10 Commissioner Kadvany and the more global statement that
- 11 Mr. Bressler just made.
- 12 Mark, traffic. The slide that you had up
- 13 actually did kind of give a little bit more of a global
- 14 picture of sort of those dots and how that in the future,
- 15 the impacts on the various intersections and segments of
- 16 roadway, and the one that kind of caught my eye not only in
- 17 the EIR, but there was that you pointed out that one
- 18 segment only oddly enough a two-lane segment of Marsh Road
- 19 at that point has a significant unavoidable impact, and
- that's Marsh Road between Bay and Bohannon.
- 21 And I didn't know why in your assessment that
- 22 was where it didn't -- I was surprised if that was, why not
- 23 Bay to Middlefield and why not, you know, the rest of that
- 24 stretch, especially because that stretch has -- is two
- 25 lanes on both sides.

- 2 MR. SPENCER: First off, it's an excellent
- 3 catch on your part to notice that, that subtlety. And
- 4 honestly, I -- I don't recall offhand.
- I know we looked at several segments of Marsh,
- 6 and why that one popped up or why that one was remaining
- 7 compared to the others, I'm going to have to look for an
- 8 answer.
- 9 It might just take me a little bit, so I don't
- 10 want to take the Commission's time right now, but I want to
- 11 get back to you on that and we'll submit it as part of the
- 12 response.
- 13 COMMISSIONER FERRICK: Thanks.
- 14 MR. SPENCER: I'll look that up.
- 15 CHAIRMAN RIGGS: I will say as a user of that
- 16 segment, it does not surprise me, however.
- Vince, follow-up.
- 18 COMMISSIONER BRESSLER: Another follow-up, I
- 19 have a few more things I'd like to see the EIR address.
- 20 As Commissioner Riggs pointed out -- and I think
- 21 he pointed it out because it is a glaring thing. I want to
- 22 go back to the jobs/housing imbalance and -- and look into
- 23 this a little bit more here.
- And as Elias pointed out when he was talking,
- 25 everything seems to evolve around this ten percent. In

- 1 other words, we have a -- basically a ninety percent jobs/
- 2 housing imbalance, and, you know, this project is going to
- 3 just keep with that.
- I don't know how they came up with the ABAG
- 5 numbers other than they said they used the methodology. I
- 6 find it very hard to believe that ABAG would settle for a
- 7 ninety percent jobs/housing imbalance.
- Where -- I mean, there's a little bit of
- 9 verbiage in EIR about trading with Redwood City. Redwood
- 10 City has a pretty bad jobs/housing imbalance, too, if you
- 11 look at their table, but ours is terrible.
- 12 So I -- just to be realistic here, I think that
- 13 the EIR could do a very simple analysis, but it would take
- 14 some work.
- 15 I think that the -- the ten percent number
- 16 should be broken out. There should be a number. Let's say
- 17 we're going to go for fifty percent jobs/housing imbalance
- 18 here. Okay. That means that half of the jobs created are
- 19 going to be in Menlo Park.
- Now I want to know what that does to the
- 21 traffic. The traffic analysis only goes to the
- 22 intersections, you know -- the farthest it goes away that
- 23 I've seen is Marsh and Middlefield.
- Well, heck, if we're going to have that jobs/
- 25 housing imbalance, you got to -- and you're going to really

- 1 address it, which I think we're going to be asked to do,
- 2 then you have to say where are those people going to live.
- 3 And if you say where are those people going to
- 4 live, then you have to redo the traffic analysis to look at
- 5 how they're going to get to work, and there's nothing in
- 6 here about getting people from the railroad tracks out
- 7 there.
- 8 There's nothing forcing the developer to
- 9 consider these issues at all here, and I find that very
- 10 disappointing.
- 11 So I think that there should be a fifty percent
- 12 level, a 25 percent level and the ten percent level, and
- 13 even on the ten percent level, they should be forced to --
- 14 to say where are we going to put that housing, and what is
- 15 the traffic impact from putting that out?
- And that's a real analysis of the impact of this
- 17 project so we can break it out and really understand what
- 18 it does to our community.
- 19 We don't have that here.
- Okay. That's all I had to say about that topic.
- 21 CHAIRMAN RIGGS: Okay. Thanks.
- John, new issue or something to add?
- 23 COMMISSIONER KADVANY: Yeah. Just to follow up
- 24 on what Vince said. This may get to this -- this aspect of
- 25 this -- the proposal, but we have simultaneously General --

- 1 General Plan and Zoning Amendment which is generic large
- 2 envelope and a specific project, and it may be that this is
- 3 the type of analysis which asks -- which is more -- which
- 4 is what you would say for a zoning, you know.
- 5 A zoning change or whatever, basically say well,
- 6 you don't know what's going to go in there. But you could
- 7 have different times of activity and you want to have your
- 8 analysis reflected.
- 9 I don't know if that's the way these things
- 10 work, but that's a -- well, following up on that, I
- 11 have -- I have an economic question. Maybe this is for
- 12 Rod. I'm -- I'm not sure.
- There was a comment in the economic analysis,
- 14 and this -- this gets back to something that Commissioner
- 15 O'Malley said vis-a-vis the -- the donut -- the donut hole
- 16 in -- in the middle.
- 17 It was a suggestion -- it was a comment in the
- 18 economic analysis that the -- the General Plan Amendment
- 19 could be crafted or phrased in such a way to either
- 20 encour -- encourage or discourage the remai -- the
- 21 remaining parcel owners to start developing in a certain
- 22 way.
- 23 And I was wondering if there's anything to
- 24 expand on that or is it just kind of a throw-away comment?
- 25 It seemed like it was hinting at this issue of how to think

- 1 forward to making use of this new M-3 designation in a kind
- 2 of rationale.
- 3 CHAIRMAN RIGGS: Excuse me, John, do you have a
- 4 specific question rather than just --
- 5 COMMISSIONER KADVANY: Yeah. Can you fill that
- 6 out? What does it mean to encourage or discourage? How
- 7 would you -- what does that mean to craft the -- the
- 8 amendment in such a way? What's -- what's that mean? It's
- 9 like a sentence or two.
- 10 MR. ROGERS: I believe that's a little bit more
- 11 a question for staff. The fiscal impact analysis, which is
- 12 on the agenda for the meeting of the 5th, was conducted by
- 13 a different consultant. It was Bay Area Economics. It was
- 14 not PBS&J.
- 15 So with your assent, we'll defer that question.
- 16 COMMISSIONER KADVANY: Sure. Good enough.
- 17 I do have one just comment on -- on the -- it is
- 18 on the EI -- EIR. There is a little discussion of shadow
- 19 analysis. The building -- the possible buildings are so
- 20 tall, it does seem reasonable to have some kind of shadow
- 21 analysis, as simple as it might be.
- 22 When I -- there are people that have written in
- 23 a couple of e-mails mentioning it, but when I read the area
- 24 -- the EIR, it was kind of like well, we don't really need
- 25 to do a shadow analysis, but if you -- if you make me do

1 it, here's the logic behind it which doesn't -- you don't

- 2 really have any impact.
- 3 CHAIRMAN RIGGS: So John, are you asking for
- 4 one?
- 5 COMMISSIONER KADVANY: No. Some simple -- I
- 6 think something between what's there now and a full shadow
- 7 analysis. Something based simply on the geometry of the
- 8 building.
- 9 CHAIRMAN RIGGS: Are you asking for a simple
- 10 shadow analysis?
- 11 COMMISSIONER KADVANY: Yes.
- 12 CHAIRMAN RIGGS: Okay. Thank you.
- 13 And Jack.
- 14 COMMISSIONER O'MALLEY: You know, my questions,
- 15 a number of them have been responded to, and the others
- 16 that I have really I think I should wait till we have our
- 17 next meeting, because they're questions that I would ask
- 18 the developer. So fine.
- 19 CHAIRMAN RIGGS: I do have I think -- I do have
- 20 some EIR oriented comments, but first I have a question to
- 21 follow up on the issue from public comment and that Vince
- 22 has brought up.
- 23 If -- this is a question for staff.
- 24 If we the Commission feel that the M-3 zoning
- 25 would be justified by the public benefits represented in

- 1 this project, it would appear that we are assuming a link
- 2 that may not be there.
- For example, if we talk about employment and
- 4 employment coming from a specific area and through job
- 5 training, this is clearly a development, a developer
- 6 commitment for a specific project.
- 7 If we -- if the City goes through and passes an
- 8 amendment to the General Plan and to the Zoning Ordinance
- 9 and then this project is not built, the M-3 is there with
- 10 the land, and now a different project could come through
- 11 totaling 137 percent with no such commitments.
- 12 Would this M-3 zoning assume that it nonetheless
- 13 comes through this Commission and City Council, or would at
- 14 this point it would be possible to build to rights?
- 15 MR. ROGERS: The overall Development Agreement
- 16 would establish the overall expectations for any
- development on these sites, and so if there was an
- 18 individual developer that did not build, but would agree to
- 19 in the Development Agreement certain guarantees like with
- 20 the jobs source kind of contract, if that was in the
- 21 Development Agreement, a new developer couldn't come in to
- 22 build a physical project without that additional public
- 23 benefit component.
- 24 So to the extent that the Development Agreement
- 25 provides an umbrella, things could be incorporated within

1 that that could happen with one developer or another

- 2 developer potentially.
- 3 CHAIRMAN RIGGS: But the Development Agreement
- 4 is between the City and a particular developer.
- 5 If the particular developer goes away, the M-3
- 6 remains; does it not?
- 7 MR. ROGERS: The -- well, again, the
- 8 Development Agreement can set up a particular course of
- 9 actions that happens in the event of a developer bankruptcy
- 10 or elective decision not to develop.
- 11 And so there can be another instance where a
- 12 developer goes bankrupt and one requires their assets and
- 13 the Development Agreement contract would be considered an
- 14 asset of the developer and then that new person comes in.
- 15 And so I don't think that there's a --.
- 16 CHAIRMAN RIGGS: Cannot a third party come
- 17 forward and say well, I don't know about a hotel, but I'm
- 18 going to build some office buildings?
- 19 MR. ROGERS: Oh, no. Under the -- the way this
- 20 is structured with the requirement of a Development
- 21 Agreement for the M-3 zoning, there's not a way for the.
- 22 CHAIRMAN RIGGS: Okay. The M-3 zoning requires
- 23 a Development Agreement?
- MR. ROGERS: That is correct.
- 25 CHAIRMAN RIGGS: Okay. So that is the link.

- 1 Yeah, Melody.
- 2 COMMISSIONER PAGEE: And how long does the EIR
- 3 for this particular parcel last? Isn't there an expiration
- 4 date?
- 5 I can't imagine that projected traffic would be
- 6 the same ten years from now or fifteen years from now.
- 7 Water will change.
- 8 MR. ROGERS: Well, just generally the EIR
- 9 analyzes the -- the development as it's projected to be
- 10 developed as well as any other developments in the area
- 11 that have specific and detailed information associated with
- 12 them.
- 13 So with the Development Agreement, that locks in
- 14 the entitlements.
- I don't have any sort of outer range offhand
- 16 that I can say is an -- you know, an upper limit, but an
- 17 EIR needs to certify the -- the conditions as they exist at
- 18 the time and as they can be projected reasonably at that
- 19 time based on the information about other projects, so --
- 20 COMMISSIONER PAGEE: And are the -- how far
- 21 they projected into the future?
- MR. ROGERS: The transit analysis goes out to
- 23 2027, which was twenty years from the 2007 Notice of
- 24 Preparation.
- 25 COMMISSIONER PAGEE: So the assumption would be

- 1 that this project in 2027 could still be built?
- 2 MR. ROGERS: That's a little more definitive
- 3 than I would be prepared to say at this point. If that's a
- 4 source of interest for the Commission, we can explore that
- 5 further with the City Attorney and we'd be prepared to
- 6 respond in more detail at the meeting on the 5th.
- 7 COMMISSIONER PAGEE: Will he be here on the
- 8 5th?
- 9 MR. ROGERS: There's been some discussion about
- 10 it subject to a number of factors. If the Commission wants
- 11 to relay a strong interest in it, we'll pass that along and
- 12 consider it.
- But certainly we interact with the City Attorney
- 14 on all these questions, so --
- 15 COMMISSIONER PAGEE: Right, but if we had
- 16 additional questions on that night, we would have a time
- 17 delay or we have the inability to get an answer. The time
- 18 would -- would be beneficial to us.
- 19 CHAIRMAN RIGGS: I have some more comments, but
- 20 Vince, did you have --
- 21 COMMISSIONER BRESSLER: Oh, this is about the
- 22 Development Agreement. I just wanted to follow up on that.
- 23 It's my understanding -- please correct me if
- 24 I'm wrong, Thomas, but we don't actually see the
- 25 Development Agreement here.

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1 It's not something that is a matter of the
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- 2 public record. It's not part of the public process.
- 4 MR. ROGERS: No. That's not correct. The
- 5 Draft Development Agreement would be available for the
- 6 Planning Commission's consideration.
- 7 COMMISSIONER BRESSLER: Do we get to vote on
- 8 it?
- 9 MR. ROGERS: Yes. In conjunction with your
- 10 responsibilities as -- as a recommending body to the
- 11 Council in conjunction with all the other project
- 12 requirements.
- 13 COMMISSIONER BRESSLER: Okay.
- MR. ROGERS: Full text.
- 15 COMMISSIONER BRESSLER: Okay. I still think it
- 16 would be very much in the interest of this project to get
- 17 some of these agreements that exist only as words that have
- 18 been spoken into the record tonight down a little bit more,
- 19 and the sooner, the better.
- 20 I don't -- you know, whether there's a formal
- 21 process for that or not. Because I don't really know what
- 22 the nature of those agreements is, and it would be nice to
- 23 clarify it so that we don't have any surprises when we get
- 24 to that point.
- 25 CHAIRMAN RIGGS: But Thomas, am I right in

1 defining a Development Agreement as customized approval

- 2 conditions?
- 3 MR. ROGERS: That's one way of -- of looking at
- 4 it. It establish -- it can establish certain performance
- 5 measures.
- 6 The key thing from a developer's perspective is
- 7 it can lock in project approvals for an extended time. But
- 8 again, it can also lock in benefits to occur a certain time
- 9 regardless of whether construction has actually taken
- 10 place, so --
- 11 CHAIRMAN RIGGS: What I was hoping to do is
- 12 assure my fellow commissioners that the -- the Development
- 13 Agreement will -- we will comment on the Development
- 14 Agreement and it will be a tool similar to -- but larger
- 15 than the tool of conditions on smaller projects.
- MR. ROGERS: It has many attributes in common
- 17 with that. It also has additional attributes.
- 18 CHAIRMAN RIGGS: All right. Thank you.
- 19 And let me take a moment to -- well, for my own
- 20 sake to corral comments that are specifically EIR related.
- 21 For example, I'd like to speak about how much
- 22 open space is resulting from our new FA -- from the
- 23 proposed FAR.
- Is that an EIR issue?
- 25 MR. ROGERS: Certainly a lot of tonight's about

1 listening. So it's not necessarily a matter of responding

- 2 to a comment.
- 3 I want to encourage everyone to make any comment
- 4 that they think is applicable, because then we can respond
- 5 to it in the EIR. The response may be this is not an EIR
- 6 issue, but at least you get a chance to say it.
- 7 It's -- it is certainly something that can be
- 8 discussed as part of the overall project approvals at the
- 9 next meeting.
- 10 CHAIRMAN RIGGS: And related to that. For
- 11 example, in the EIR, intersections that are impacted, but
- 12 are in Atherton or are on the state highway are not
- 13 addressed with mitigation because they're outside of the
- 14 City's control.
- 15 However, from my point of view, if this project
- 16 affects an intersection and the intersection matters to the
- 17 population of -- of this town, then it's not outside of our
- 18 purview to expect it to be addressed, whether it's
- 19 addressed between the developer and Atherton or the
- 20 developer and Caltrans.
- 21 Is that a comment appropriate to the EIR or is
- 22 that again a separate issue?
- MR. MURPHY: Yeah. The way I would interpret
- 24 that would be a separate issue, because the EIR did attempt
- 25 to identify all feasible mitigation measures.

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1 What the EIR does, though, is identify those
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- 2 intersections that are outside the City's jurisdiction for
- 3 which the City does not have control over. So that's why
- 4 they're categorized as significant unavoidable.
- 5 So if there's a desire for the City to pursue
- 6 those separately, that would be a Development Agreement
- 7 item and not necessarily an EIR item.
- 8 So you would comment more about the -- the
- 9 specifics of the mitigation that's suggested as opposed to
- 10 how it's accomplished.
- 11 CHAIRMAN RIGGS: All right. And then something
- 12 that is proposed as a possible mitigation, but if I
- 13 understand it correctly was not listed as a requirement to
- 14 mitigate are adaptive signals.
- The EIR refers to multiple intersections that
- 16 could benefit from adaptive signals, and then indicates
- 17 that the applicant might contribute to an adaptive signal
- 18 project.
- 19 Would it -- especially given that the mitigation
- 20 is not complete, would it not be appropriate to ask that
- 21 this project revise these signals, period?
- MR. MURPHY: Mark Spencer may chime in, as
- 23 well, but part of it gets to the concept of an adaptive
- 24 signal is identified as a partial mitigation because it
- 25 does not fully mitigate --

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1 CHAIRMAN RIGGS: Correct.
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- 2 MR. MURPHY: -- in terms of going to different
- 3 intersections.
- 4 Or -- I'm not exactly --
- 5 CHAIRMAN RIGGS: So there are multiple
- 6 intersections within Menlo Park that could benefit from
- 7 adaptive signals. Perhaps I'm just misreading it.
- 8 Does the EIR mean to say adapt -- adaptive
- 9 signals shall be provided by this project, but this will
- 10 not be a complete mitigation?
- 11 I did read it that way. I read it as feel free
- 12 to make a contribution toward adaptive signals sometimes in
- 13 the next decade.
- 14 MR. SPENCER: I think that would be more
- 15 correct. It doesn't state that it shall happen, and in
- 16 each instance, it's I think clearly stated that it's -- it
- 17 would serve along with other measures as partial
- 18 mitigation, but collectively would not result in less than
- 19 significant impacts.
- 20 So it's a contributing factor towards improving
- 21 transportation at that particular location. Also bearing
- 22 in mind that adaptive signal timing requires a program
- 23 across several intersections in order to be effective.
- 24 It's not a you can do it in one place and only with a
- 25 signalized lane location. It's along corridors.

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1 CHAIRMAN RIGGS: Right, and for a 10,000 square
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- 2 foot office building, we've been hesitant to make the
- 3 developer go update a bunch of signals, but for a million
- 4 square feet, sort of a different point of view.
- Well, going back to staff, then, is that more
- 6 appropriate for the Development Agreement, then?
- 7 MR. MURPHY: It's generally more appropriate
- 8 for the Development Agreement, but one thing to keep in
- 9 mind is that there would be greater specificity that would
- 10 come associated with the -- the kind of EIR component of
- 11 adaptive signal as part of the -- as this project would go
- 12 through the review process as part of the Development
- 13 Agreement and the mitigation monitoring and reporting
- 14 program, there would then be specificity about the dollar
- 15 amounts and timing of payment, but that was not identified
- 16 in the Draft EIR yet.
- 17 CHAIRMAN RIGGS: Okay. So the quantitative
- 18 mitigation -- well, yes. I understand. We'll move that to
- 19 October.
- 20 All right. That just leaves me with three
- 21 comments. I'll start out with a couple of positives.
- 22 I'd just like to say that the commitment to
- 23 leave certified buildings to me, although it's not a
- 24 mitigation in itself, it is a symbol of significant
- 25 mitigation. I'm pleased to see that.

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1 Also, the Traffic Demand Management Plan I
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- 2 thought was particularly effective, and I can speak to that
- 3 in experience. I did work on a campus for three and a half
- 4 years during -- and during that time, TDM was voluntarily
- 5 enacted, and the effect on parking and morning traffic was
- 6 notable.
- 7 And then AE2.1 which deals with -- I call it
- 8 light pollution, I believe it's glare from the project,
- 9 there's a reference that this being in an urban setting,
- 10 the night sky views are not really there to protect, and I
- 11 would have to disagree.
- 12 Living approximately a mile from this project, I
- 13 am often amazed that -- just by standing in the middle of
- 14 my street with fairly obscured street lights due to the
- 15 matured growth of the trees, it feels like being in Tahoe,
- 16 and the sky is quite clear.
- 17 So I think -- although mitigations were
- 18 indicated, I believe twenty foot high poles colored correct
- 19 and shielded.
- 20 I would just like to make a background note that
- 21 the north end of Menlo Park is not an urban night sky.
- 22 And Vince, over to you.
- 23 COMMISSIONER BRESSLER: Okay. A different
- 24 thing than has been discussed here.
- 25 I notice that there's no hotel only option. I

1 know the developer doesn't -- has stated here that this is

- 2 not a real option.
- 3 My question is: My understanding of the EIR is
- 4 that you can reduce the impact and the EIR remains valid.
- 5 So if we approve an EIR that includes the hotel,
- 6 does that mean that the hotel only option is valid
- 7 according to that EIR?
- 8 MR. ROGERS: Generally speaking, yes. You can
- 9 reduce the size of a project and it would still be covered
- 10 by the outer envelope of a larger EIR.
- 11 So a hotel only approval or an office only
- 12 approval would be covered by this. It just may not get
- 13 built, possibly.
- 14 COMMISSIONER BRESSLER: Okay. That's great.
- 15 Thanks.
- 16 CHAIRMAN RIGGS: Jack.
- 17 COMMISSIONER O'MALLEY: I have a question for
- 18 staff.
- 19 In this report there, chapter two is a project
- 20 description, and it goes into quite some detail as to what
- 21 is going to be done.
- 22 My question is: This EIR is -- is based I think
- 23 on that project description, and if -- if some of those
- 24 things that are described in the project are not done, does
- 25 that invalidate the EIR?

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1 MR. ROGERS: It would depend on the specific
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- 2 element. There could be, you know, an element that's
- 3 exchanged for something that's, you know, not technically
- 4 the exact same thing, but is functionally equivalent.
- 5 I don't necessarily want to get into a
- 6 discussion of which ones are the -- the ones they can't do.
- 7 But overall, it does set the -- kind of
- 8 parameters and the understanding of what the project is.
- 9 It's a very -- definitely a very important part of the
- 10 document. It's one that we've spent a lot of time on
- 11 before starting the rest of the documents.
- So I'd say in general, it's -- it's not
- 13 something that can be tinkered with after the fact without
- 14 eventually endangering the overall document.
- But again, it depends on the specifics.
- 16 COMMISSIONER O'MALLEY: The reason I bring it
- 17 up is that in one portion -- this is one of the questions I
- 18 felt was more appropriate for the next meeting, but now
- 19 that it's been mentioned.
- The lead principles, it indicates that they're
- 21 going to go for certification, gold for offices and silver
- 22 for the hotel, and -- and that's fine, but it doesn't
- 23 guarantee they're going to get certification, and that
- 24 always bothers me.
- 25 I see -- in a number of reports like this, I see

- 1 people making comments they're going to go for this,
- 2 they're going to go for that, but when you question them in
- 3 great detail, you find out that well, the goals are there.
- 4 They're going to do the goals, but they -- they don't want
- 5 to commit to actually getting the certification.
- 6 That was one of the reasons I -- I brought that
- 7 up, because -- because as I looked at the project
- 8 description, I thought it was just a general description,
- 9 but it is a legal part of this document. That's what I'm
- 10 hearing you saying.
- 11 Okay. So that one could -- if major changes
- 12 were made to that, one could challenge it. Whether or not
- 13 the challenge would hold is another issue. It's a
- 14 statement, not a question.
- Thank you.
- 16 CHAIRMAN RIGGS: All right. Katie.
- 17 COMMISSIONER FERRICK: Thank you.
- 18 I just have -- it sounds like we're kind of
- 19 winding down, so I wanted to be sure and get my last few
- 20 questions in, and they may not be something that can be
- 21 answered tonight, but I had one thing on drainage, one
- 22 thing on housing, a traffic and then several comments, so
- 23 something for everyone.
- I couldn't quite find this. For drainage, how
- 25 much of the fifteen acres is permeable percentage-wise?

- 1 I'll let you look that up. I'm moving on.
- 2 What are the -- I know we were talking earlier
- 3 about the jobs to housing allocation and surmising that
- 4 other county -- cities are the same.
- 5 Can you comment on that? Like what -- are
- 6 we -- is this ten percent? It just seems so low to me, you
- 7 know, just not knowing what the other cities are.
- 8 Is there?
- 9 MR. DOEZEMA: Actually, in the -- in the report
- 10 --
- 11 COMMISSIONER FERRICK: Yeah.
- 12 MR. DOEZEMA: -- there's a list of cities in
- 13 five different counties, and Menlo Park -- we did a
- 14 ranking.
- 15 COMMISSIONER FERRICK: Mm-hmm.
- MR. DOEZEMA: So out of the 105 jurisdictions
- 17 listed, Menlo Park is 99th.
- 18 So that means there are, I guess, six
- 19 jurisdictions that have a lower percentage than Menlo Park.
- 20 COMMISSIONER FERRICK: In the world or --
- 21 MR. DOEZEMA: In the five counties.
- 22 COMMISSIONER FERRICK: Okay. Thank you.
- 23 And then a question is -- I've already asked the
- 24 applicant.
- 25 What, if any, traffic mitigations were completed

- 1 by the developers of University Circle and Bay Meadows
- 2 thinking that, you know, that might take some research and
- 3 basically the main arteries, the University Avenue,
- 4 Hillsdale Avenue (sic) and the surrounding project area.
- 5 And that might also be more appropriate for
- 6 October, anyway, because it's really a financial -- partly
- 7 financial question.
- 8 And then my comments are that I'm really happy
- 9 to see it be lead certified, going for that in such a large
- 10 scale, and I think it will make a really healthy place for
- 11 people to work and that I was really happy to see the
- 12 extensive community outreach through this whole process.
- 13 And then a quick architecture question that may
- 14 be best addressed, but I'm trying to figure it out.
- 15 On the Constitution site, between the office
- 16 buildings, it looks like there's that main plaza kind of
- 17 entry area, but I don't see any curb cut or cutout for
- 18 dropping off people or like a little drive or anywhere to
- 19 even stop.
- 20 So I didn't know how that would ever be accessed
- 21 by -- as an entry. So that's just something I wanted to
- 22 bring up. So the architectural control or something we're
- 23 supposed to deal with a little bit tonight.
- 24 CHAIRMAN RIGGS: Well, yeah. Except it's part
- 25 of -- that's why I did that little double-take when reading

- 1 it.
- 2 Architectural control is part of our project
- 3 duties, but tonight it's pretty much limited to EIR.
- 4 COMMISSIONER FERRICK: Okay.
- 5 CHAIRMAN RIGGS: On the other hand, it's --
- 6 COMMISSIONER FERRICK: I'll be bringing that up
- 7 at a later date.
- 8 CHAIRMAN RIGGS: And very good observation.
- 9 Do you want a response on --
- 10 COMMISSIONER FERRICK: If you found it.
- 11 CHAIRMAN RIGGS: -- What EPA did about traffic
- 12 mitigations at University?
- 13 COMMISSIONER FERRICK: Mm-hmm.
- 14 CHAIRMAN RIGGS: I'll let Mark.
- 15 MR. SPENCER: I can't speak to that, but I can
- 16 give you an answer to your earlier question so at least we
- 17 can get that into the record and check one off our -- our
- 18 list.
- 19 COMMISSIONER FERRICK: Great.
- MR. SPENCER: How's that?
- 21 You had asked earlier about the segment of Marsh
- 22 between Scott and Bohannon and why that was not
- 23 significantly impacted, but the segment from Bohannon to
- 24 Bay was.
- 25 The reason for that is that the segment between

1 Scott and Bohannon on Marsh is classified differently under

- 2 the City of Menlo Park Roadway Classification System.
- 3 The classification between Scott and Bohannon is
- 4 a primary arterial, sometimes referred to as a major
- 5 arterial, and therefore it's a categorically exempt from
- 6 daily traffic analysis.
- 7 However, the segment between Bohannon and Bay is
- 8 considered a minor arterial. It does have an average daily
- 9 traffic over 18,000 vehicles and the project does add more
- 10 than a hundred trips to that segment, and therefore it does
- 11 significantly impact that segment.
- 12 Now, obviously the project also adds quite a bit
- 13 more than that, actually. It does add to both segments,
- 14 but it's just a different classification.
- The capacity of the roadways, the cross-
- 16 sections are exactly the same. It's just a classification
- 17 change that occurs at the Bohannon intersection as you move
- 18 further west.
- 19 COMMISSIONER FERRICK: Thank you. That helps a
- 20 lot.
- 21 So in practical experience, it will be the same
- 22 amount of traffic. It's just that --
- MR. SPENCER: You betcha.
- 24 COMMISSIONER FERRICK: -- you drive into a
- 25 different area, yeah. Got ya.

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1 CHAIRMAN RIGGS: Could I follow up on that a
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- 2 little bit?
- 3 Am I right that the increase in delay through
- 4 the intersection was I think under two seconds? At the
- 5 intersection of Florence and Marsh Road? Florence, also
- 6 known as Bohannon when it crosses --
- 7 COMMISSIONER FERRICK: On the other side, yeah.
- 8 MR. SPENCER: Yeah. The intersection delay was
- 9 not that great an allocation.
- 10 CHAIRMAN RIGGS: I guess that's the bottom
- 11 line.
- 12 COMMISSIONER FERRICK: And also the Bay and
- 13 Marsh. You use that one a few hundred times a day, too,
- 14 right?
- 15 CHAIRMAN RIGGS: Yes, I do.
- Vince.
- 17 COMMISSIONER BRESSLER: A few times tonight,
- 18 the Rosewood Hotel project has come up, and since this is
- 19 the first time we've talked about an M-3 and this is --
- 20 this project would initiate a new zoning district, I'm just
- 21 wondering why didn't the Rosewood Hotel need a new zoning
- 22 district? Why did this need a new zoning district, but
- 23 not the Rosewood Hotel?
- 24 CHAIRMAN RIGGS: Staff, Thomas.
- 25 MR. ROGERS: I think that's a -- more

- 1 discussion for the 5th and I think it's something that you
- 2 can be prepared to ask the applicant further response from.
- 3 CHAIRMAN RIGGS: Well, we -- is it not true
- 4 that we were able to modify -- to -- to create a planned
- 5 development area over an Sand Hill Road that was not as
- 6 divergent in height or density as this project is from its
- 7 current one?
- 8 MR. ROGERS: The Rosewood Hotel was -- did
- 9 involve the application of an existing zoning district, the
- 10 C-4 non-El Camino zoning district to a parcel that was not
- 11 zoned C-4.
- 12 So it was a rezoning. It was not a zoning
- 13 ordinance text amendment. It was a General Plan land use
- 14 designation amendment, but it was not a General Plan text
- 15 amendment.
- 16 COMMISSIONER BRESSLER: I'll be a little more
- 17 specific, because what I'd like to see the next time we see
- 18 this project is how to fit this within an existing zoning
- 19 designation, and I think that needs to be part of this
- 20 document, as well.
- 21 Because it's a lot to ask to create an entirely
- 22 new zoning district for one project, and I really -- it's
- 23 not really appropriate in my mind, and I think we need to
- 24 see that.
- 25 So I've given you a template, to come at with

1 the Rosewood and see how they did that, and maybe we don't

- 2 have to create a new zoning district for one project.
- 3 CHAIRMAN RIGGS: Okay. And Melody.
- 4 COMMISSIONER PAGEE: Just to add to John's
- 5 question regarding lead. Because the applicant can provide
- 6 all the documentation, they don't have the final say on
- 7 whether or not they become lead certified.
- 8 That often is not done for two to four months
- 9 after a project's complete and all the documentation has
- 10 been submitted.
- 11 So what the applicant does in preparing for
- 12 their project, they put down goals. Yes, definitely
- 13 they're going to need that or maybe they might need it or
- 14 definitely no, they won't, and when they score that, the
- 15 total yeses gives them an indication of where they might be
- 16 falling as far as gold, silver or platinum for
- 17 certification.
- 18 And then it's up to another body, USGBC, to
- 19 determine whether or not their yeses is were done correctly
- 20 and that they had the right certification or that there may
- 21 be -- there may be something to require.
- 22 So their goal would be to fall there, but it's
- 23 often out of their control unless they provide the proper
- 24 documentation whether or not they -- they get their
- 25 certification they desire.

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1 COMMISSIONER O'MALLEY: Okay. So basically
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- 2 our way of protecting ourself, then, and protecting the
- 3 City is to specifically address every single goal that the
- 4 applicants are trying to achieve in order to get the
- 5 certifications?
- 6 COMMISSIONER PAGEE: Or -- or make a financial
- 7 incentive that if -- if they don't make it, then, you know,
- 8 offsetting dollars.
- 9 COMMISSIONER O'MALLEY: Okay. We have some
- 10 options there.
- 11 COMMISSIONER PAGEE: Mm-hmm.
- 12 COMMISSIONER O'MALLEY: Thank you.
- 13 CHAIRMAN RIGGS: John.
- 14 COMMISSIONER KADVANY: I think I have a couple
- 15 questions for Rod.
- 16 Could you just clarify a little bit the
- 17 assumption behind the square footage/employee ratio that
- 18 was discussed a couple times. Maybe people are not
- 19 thinking about like the amount of like work space,
- 20 staircases, bathrooms, however you do that.
- 21 What -- you know, is that an industry standard
- 22 or whatever?
- MR. JEUNG: That -- that's a great question.
- 24 It's come up repeatedly on a number of different
- 25 environmental documents that we work on, and we do look at

1 different sources for arriving at what we consider to be an

- 2 appropriate employment density for different land uses.
- In this case, we had the benefit of working with
- 4 Keyser Marston and with BAE who have done a lot of real
- 5 estate studies for other communities for these types of
- 6 uses.
- 7 So that's one source of information that we use
- 8 to check the densities that were used.
- 9 There's also information that's contained within
- 10 the traffic trip generation modules that the traffic
- 11 engineers use, because they provide trip generation not
- 12 only by square footage, but also by employees.
- 13 So we're also able to draw upon information
- 14 that's contained in those documents.
- There's also documentation available from ABAG
- 16 that describes how many square feet per employee, and all
- 17 of those different sources are then considered in trying to
- 18 arrive at what we think is reasonable.
- 19 All of that information is shared with staff and
- 20 we discuss if it's appropriate to Menlo Park.
- 21 COMMISSIONER KADVANY: But it's a figure that
- 22 wraps in staircases?
- MR. JEUNG: Right.
- 24 COMMISSIONER KADVANY: It's not just -- it's
- 25 more than just cubicle.

- 1 MR. JEUNG: Right.
- 2 COMMISSIONER KADVANY: Good. A second
- 3 different question is: Can you say anything about the --
- 4 the -- on the Constitution side, everything on that side is
- 5 coming up pretty close and high to the high voltage
- 6 transmission lines.
- 7 What's -- what's happening about developing
- 8 in the cor -- you know, that corridor? We have the open
- 9 space, so we have the open space out there and so on.
- 10 I mean, what are we looking for there in terms
- 11 of appropriate building safety, I guess.
- 12 MR. JEUNG: I'll let staff speak to some of the
- 13 planning considerations related to that, but I can speak a
- 14 little bit to some of the environmental.
- 15 When -- when we're developing near a high
- 16 voltage line, there are typically two considerations --
- 17 three considerations that we're looking for.
- 18 We're looking first at the right-of-way and the
- 19 easement that's been established by the utilities to make
- 20 sure we're beyond that area, obviously, so we're not
- 21 encroaching to the right of way.
- 22 Second, there's a certain amount of noise that's
- 23 associated with the crackling that occurs along high
- 24 voltage lines.
- 25 Those oftentimes you can hear at 75 decibels at

- 1 fifty to a hundred feet.
- 2 So typically if we're concerned about
- 3 residential development, we want to make sure there's an
- 4 adequate setback to protect against the -- the noise
- 5 associated with the high voltage lines.
- 6 The third thing is associated with electro-
- 7 magnetic fields. There's been a tremendous amount of
- 8 discussion and a lot of guidance documents that have come
- 9 out from the California Public Utilities Commission. There
- 10 have also been the benefit of thirty years of
- 11 epidem -- I trip on this word. Epidemiological studies to
- 12 try to demonstrate if there is a causal link to exposure to
- 13 high levels of electromagnetic fields and any health risks.
- To date, there isn't a strong causal link, and
- 15 so typically, agencies such as the California Public
- 16 Utilities Commission will recommend instead that you apply
- 17 a practice of prudent avoidance, and that is again trying
- 18 to maintain a certain amount of distance from those
- 19 particular high voltage lines.
- We've done General Plan Amendments, for example,
- 21 in other communities where the commercial development is
- 22 fairly close to the high voltage transmission lines.
- 23 Residential development, we try to provide a bit more
- 24 space.
- 25 COMMISSIONER KADVANY: Is the right of way --

1 does the right-of-way just go up straight vertically in the

- 2 space or is it a cone or how does --
- MR. JEUNG: We're looking at the right-of-way
- 4 as it hits the ground. So that's where we're kind of
- 5 measuring right-of-way.
- 6 COMMISSIONER KADVANY: Thanks. Thanks.
- 7 CHAIRMAN RIGGS: All right. No other comments
- 8 or questions?
- 9 All right. I want to thank the consultants for
- 10 spending this -- well, inevitably long amount of time with
- 11 us as we try to represent the many questions that the
- 12 community has.
- 13 Thomas, any -- perhaps you could just mention
- 14 our next steps.
- MR. ROGERS: Thank you.
- 16 So the comments that are received tonight will
- 17 be transcribed and reviewed for inclusion in the Final EIR
- 18 along with any written comments that have been or will be
- 19 received by the September 21st deadline.
- I would encourage those of you hearing any other
- 21 comments to make sure -- from anyone who didn't verbalize
- 22 them tonight to get them in writing to me by next Monday.
- The Planning Commission will next hold a study
- 24 session on this item with a very general -- general focus
- 25 on October 5th.

- One thing of note is that meeting does have
- 2 another item on it. It's a review of the El Camino
- 3 Downtown Specific Plan reviewing direction from the
- 4 workshop that's taking place this Thursday.
- 5 That's a very important item, as well. Both
- 6 these items could take sometime, so to the extent that we
- 7 can -- as always, assuming we can address comments or
- 8 questions in advance of the meeting to have the meeting run
- 9 most effective, we always appreciate that, and then during
- 10 the meeting, appreciate your assistance directing the
- 11 comments effectively.
- 12 At this current moment, we're planning for the
- 13 El Camino Real study session to start before the Bohannon
- 14 Menlo Gateway study session that evening. Following
- 15 the City Council -- following the Planning Commission's
- 16 review on the 5th, it goes to the City Council in November,
- 17 and I would encourage everyone to stay involved.
- 18 If they're not already on on our project team
- 19 outlets, that's a Gateway to stay informed.
- 20 CHAIRMAN RIGGS: All right. I believe that
- 21 closes our public hearing and I'll turn that over to Deanna
- 22 for Commission business.
- MR. ROGERS: All right. You're not done with
- 24 me.
- 25 El Camino downtown specific plan has a workshop

- 1 that's Thursday, September 17th. The workshop program
- 2 starts at seven o'clock, although we're encouraging folks
- 3 to come early at 6:30 in order to get preview of the
- 4 materials we're presenting for the meeting.
- 5 The meeting format will involve a presentation
- 6 from the consultant and then an interactive open house
- 7 style format similar to the first workshop in this process
- 8 in April, and then to reconvene for individual comments and
- 9 summaries, as well, an understanding of next step.
- 10 So I listed the Planning Commission meeting
- 11 that's happening in October. There's also a City Council
- 12 meeting happening after the Planning Commission meeting.
- 13 That was originally scheduled for October 6th, but has been
- 14 rescheduled for October 13th.
- 15 The intent of that -- both of those meetings is
- 16 to review the direction from the workshop in advance of the
- 17 preparations for the Draft EIR and Draft Specific plan,
- 18 which are going to require a lot of technical work and
- 19 associated detail type stuff over the next few months, the
- 20 winter into the spring.
- 21 There's also a meeting of the oversight
- 22 committee meeting on Thursday, October 1st.
- 23 So with the workshop this Thursday, we were
- 24 informed recently that there's an unfortunate conflict with
- 25 the Hillview Middle School parents' night, so to the extent

- 1 that any of you are directly affected by that or know
- 2 people who are directly affected by that, we wanted to
- 3 encourage everyone to attend even part of the meeting.
- 4 If you can drop by for half an hour, it's still
- 5 a value. We're looking very seriously at opportunities for
- 6 videotaping this particular meeting.
- 7 It may not be the -- the most elegant format,
- 8 but we're looking to mitigate that impact as it will -- as
- 9 it were to the best of our ability, and in any event, all
- 10 materials, as has been the case for the last -- all the
- 11 last workshops and every single meeting associated with
- 12 this project, all those materials will be on the website
- 13 afterwards, and we can receive comments electronically, as
- 14 well.
- Do you want me to go to the -- all right. I got
- 16 them all.
- 17 COMMISSIONER FERRICK: Okay.
- 18 CHAIRMAN RIGGS: Deanna.
- 19 MS. CHOW: For the appeal for 825 Santa Cruz
- 20 Avenue, at the last meeting, we updated you that the City
- 21 Council will be hearing that on September 22nd.
- 22 There is the potential that that item would be
- 23 deferred until the October 6th City Council meeting, and
- 24 that would be -- that will be on the request of both the
- 25 appellant as well as the applicant.

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And then finally, 1300 El Camino Real project,
    which the Planning Commission has provided its
 2
 3
    recommendation to the City Council, that will be scheduled
 4
     for also the October 6th City Council meeting.
 5
                And moving on to reports and announcements,
 6
    again, the Commission recognition event is scheduled for
 7
    September 24th at six o'clock PM here outside our Council
 8
    Chambers, and if you have not already RSVP'd to Margaret,
9
    I'm happy to take your RSVP, or you call or e-mail
    Margaret, and I can provide you with the information if you
10
    don't already have it.
11
12
                CHAIRMAN RIGGS: Okay. Any Commissioner
13
    comments before we close?
                All right. This meeting is adjourned.
14
                (The meeting concluded at 10:14 PM).
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1	STATE OF CALIFORNIA)					
2	COUNTY OF SAN FRANCISCO)					
3 4 5 6 7 8	I, the undersigned, hereby certify that the discussion in the foregoing meeting was taken at the time and place therein stated; that the foregoing is a full, true and complete record of said matter. I further certify that I am not of counsel or attorney for either or any of the parties in the foregoin.					
10	meeting and caption named, or in any way interested in					
11	the outcome of the cause named in said action.					
12						
13	IN WITNESS WHEREOF, I have					
14	hereunto set my hand this					
15	day of,					
16	2009.					
17						
18	Mark I. Brickman CSR No. 5527					
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